TOWNSHIP OF LEBANON COUNTY OF HUNTERDON STATE OF NEW JERSEY

REPORT OF AUDIT DECEMBER 31, 2017

TOWNSHIP OF LEBANON

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PART I

REPORT ON EXAMINATION OF FINANCIAL STATEMENTS

DECEMBER 31, 2017

AUDITORS' REPORTS

ARDITO & CO., LLP



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INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of the Township Committee Township of Lebanon 530 West Hill Road Glen Gardner, New Jersey 08826

Report on the Financial Statements

We have audited the accompanying financial statements-regulatory basis, which comprise the comparative balance sheets-regulatory basis of the various funds of the Township of Lebanon, County of Hunterdon, State of New Jersey (the "Township"), as of December 31, 2017 and 2016, and the related comparative statements of operations and changes in fund balance-regulatory basis for the years then ended, and the related statement of revenues-regulatory basis, and statement of expenditures-regulatory basis of the various funds, and the related notes to the financial statements for the year ended December 31, 2017, which collectively comprise the Township's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey; and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Township's preparation and fair presentation of

-Continued-

the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 to the financial statements, the Township prepares its financial statements in conformity with regulatory basis accounting practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the Township's policy to prepare its financial statements on the basis of accounting discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2017 and 2016, or the results of its operations and changes in its fund balances for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements-regulatory basis referred to above present fairly, in all material respects, the financial position-regulatory basis of the various funds of the Township, as of December 31, 2017 and 2016, and the results of operations and changes in fund balance-regulatory basis of such funds for the years then ended and the statement of revenues-regulatory basis and statement of expenditures-regulatory basis of the various funds for the years then ended, in conformity with accounting principals and practices as described in Note 1 to the financial statements.

Other Matters

Report on Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Township's basic financial statements-regulatory basis. The supplementary information listed in the table of contents is presented for purposes of additional analysis as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, and is not a required part of the basic financial statements-regulatory basis.

The supplementary information exhibits are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements-regulatory basis. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements-regulatory basis and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements-regulatory basis, or to the basic financial statements-regulatory basis themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

-Continued-

Because of the significance of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, it is inappropriate to and we do not express an opinion on the Supplementary information referred to above.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2018, on our consideration of the Township's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

ARDITO & CO., LLP

Cindito & Co., LLP

Frenchtown, New Jersey March 31, 2018

Curry Cuder

Certified Public Accountant Registered Municipal Accountant No.524 ARDITO & CO., LLP Frenchtown, New Jersey March 31, 2018

FINANCIAL STATEMENTS

CURRENT FUND COMPARATIVE BALANCE SHEET

ASSETS	<u>REF.</u>	BALANCE _12/31/17	BALANCE _12/31/16
Cash and Cash Equivalents: Cash - Treasurer Due From State of New Jersey - Veterans and Sr. Citizens Deductions Subtotal	A-4 A-18	\$ 3,956,746 <u>3,682</u> <u>3,960,428</u>	\$ 2,586,806 <u>3,682</u> 2,590,488
Receivables And Other Assets With Full Reserves			
Delinquent Property Taxes Receivable	A-6	373,119	310,233
Tax Title Liens Receivable	A-7	178,025	145,419
Property Acquired for Taxes - Assessed Valuation	A-9	94,200	94,200
Due from Animal Control Fund	В	129	84
Subtotal		645,473	549,936
Subtotal		4,605,901	3,140,424
Federal and State Grant Fund:			
Cash	A-4	24,941	22,418
Due From Current Fund	А	56,675	47,690
State Grants Receivable	A-19	370,185	250,185
Subtotal		451,801	320,293
TOTAL ASSETS		<u>\$ 5,057,702</u>	<u>\$ 3,460,717</u>

CURRENT FUND COMPARATIVE BALANCE SHEET

LIABILITIES, RESERVES AND FUND BALANCE	<u>REF.</u>	BALANCE _12/31/17	BALANCE <u>12/31/16</u>
Liabilities:			
Reserve for Encumbrances	A-10	\$ 100,254	\$ 79,256
Appropriation Reserves	A-3:11	135,948	349,189
Due to Grants Fund	А	56,675	47,690
Amount Due To Other Trust Funds	В	38,167	24,156
Due General Capital Fund	С	118,946	197
Taxes Collected In Advance	A-12	1,344,397	170,073
Reserve for Codification of Ordinances	A-13	5,625	5,625
Amount Due County For Added Taxes	A-14	3,416	7,412
Local District School Tax Payable	A-15	346,738	249,647
Regional High School Taxes Payable	A-16	926,630	825,914
Reserve for FEMA	A-23	131,171	131,171
Subtotal		3,207,967	1,890,330
Reserve For Receivables And Other Assets	А	645,473	549,936
Fund Balance	A-1	752,461	700,158
Subtotal		4,605,901	3,140,424
Federal and State Grant Fund:			
Appropriated Reserves	A-20	444,845	306,255
Unappropriated Reserves	A-21	6,956	14,038
Subtotal		451,801	320,293
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		<u>\$ 5,057,702</u>	<u>\$ 3,460,717</u>

COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE

A-1

REVENUE AND OTHER INCOME REALIZED	<u>REF.</u>	YEAR <u>2017</u>	YEAR <u>2016</u>
Fund Balance Utilized Miscellaneous Revenue Anticipated Receipts From Delinquent Taxes Receipts from Current Taxes Non-Budget Revenues <u>Other Credits To Income:</u> Interfund Returns Realized	A-2 A-2 A-2 A-2 A-2	\$ 500,000 2,932,392 301,037 20,942,937 270,227	\$ 690,398 2,872,201 341,805 20,295,884 206,900 83
Unexpended Balance Of Appropriation Reserves	A-11	304,476	139,820
Total Income		25,251,069	24,547,091
EXPENDITURES			
Budget and Emergency Appropriations: Operations: Salaries and Wages Other Expenses Deferred Charges and Statutory Expenditures Capital Improvements Municipal Debt Service County Taxes Amount Due County For Added and Omitted Taxes Local District School Taxes Regional High School Taxes Municipal Open Space Interfund Advances	A-3 A-3 A-3 A-3 A-14 A-14 A-15 A-16 A-6 B/C	2,057,633 1,705,823 508,411 555,000 841,510 3,378,715 3,416 9,926,000 5,528,162 74,596 119,500	2,173,203 1,846,998 532,596 33,916 930,324 3,367,402 7,412 9,731,820 5,151,732 74,536 676
Total Expenditures		24,698,766	23,850,615
Excess in Revenues		552,303	696,476
Fund Balance January 1 Decreased by:	A	<u>700,158</u> 1,252,461	<u> </u>
Utilization as Anticipated Revenue	A-1	500,000	690,398
Fund Balance December 31	А	<u>\$ 752,461</u>	<u>\$ 700,158</u>

CURRENT FUND STATEMENT OF REVENUES

A-2 Sheet 1

					Sheet 1
		ANTIC	<u>IPATED</u>		
			SPECIAL N.J.S.		EXCESS OR
	<u>REF.</u>	<u>BUDGET</u>	<u>40A:4-87</u>	REALIZED	DEFICIT
Fund Balance Anticipated	A-2	\$ 500,000		\$ 500,000	
Miscellaneous Revenues:					
Local Revenues:					
Licenses:					
Alcoholic Beverages	A-8	15,000		15,250	250
Fines and Costs:					
Municipal Court	A-8	15,300		29,063	13,763
Interest and Costs On Taxes	A-5	74,200		74,075	(125)
Interest on Investments	A-8	3,400		3,949	549
Total Local Revenues	-	107,900		122,337	14,437
State Aid:					
Energy Receipts Tax	A-8	2,627,013		2,627,013	
Garden State Trust Fund	A-8	15,409		15,409	
Total State Aid	-	2,642,422		2,642,422	
Special Items Of Revenue Anticipated With Prior					
Written Consent of Local Government Services-					
Public and Private Revenues:					
Clean Communities Grant	A-19:21	40,427		40,427	
Drunk Driving Enforcement Grant	A-20	2,520		2,520	
Recycling Tonnage Gramt	A-20	4,686		4,686	
NJDOT Grant - Hickory Run Guard Rails	A-20		\$ 120,000	120,000	
Total Special Items Of Revenues	-	47,633	120,000	167,633	
Total Miscellaneous Revenue	A-2	2,797,955	120,000	2,932,392	14,437

	<u>CURRENT</u> STATEMENT OF								
									A-2
									Sheet 2
	ANTICIPATED								
					ECIAL N.J.S.				CESS OR
	<u>REF.</u>	<u> </u>	<u>BUDGET</u>	-	40A:4-87	<u>F</u>	REALIZED	<u>[</u>	<u>DEFICIT</u>
Bossints From Dolinguant Taxos	A-2		280,000				301,037		21 027
Receipts From Delinquent Taxes	A-2		200,000				301,037		21,037
Amount to be Raised by Taxes for									
Support of Municipal Budget:									
Local Tax For Municipal Purposes	A-2		2,399,447				2,460,989		61,542
Total General Revenues			5,977,402		120,000		6,194,418		97,016
Other Non-Budget Revenues	A-2						270,227		270,227
		\$	5,977,402	\$	120,000	\$	6,464,645	\$	367,243
			A-3		A-3				

CURRENT FUND STATEMENT OF REVENUES

		A-2 Sheet 3
ANALYSIS OF REALIZED REVENUES	<u>REF.</u>	
Allocation Of Current Tax Collections: Revenue from Collections State of New Jersey, Senior Citizens and	A-6	\$ 20,903,193
Veterans Deductions	A-6 A-1	<u> </u>
Allocated To: School and County Taxes	A-6	18,910,889
Balance for Support Of Municipal Budget Appropriations		2,032,048
Add by: Appropriation "Reserve For Uncollected Taxes"	A-3	428,941
Amount For Support Of Municipal Budget Appropriations	A-2	<u>\$ 2,460,989</u>

CURRENT FUND STATEMENT OF REVENUES

A-2 Sheet 4

ANALYSIS OF NON-BUDGET REVENUES REF.

Miscellaneous Revenue Not Anticipated:

Treasurer:				
Permits		\$ 6,842		
Sale of Property		12,291		
Certified Lists		220		
Copies/Maps		257		
Planning Board		4,300		
Zoning Board		6,580		
Board of Health		4,875		
Retail Food		7,325		
Cable TV		21,076		
Board of Education Shared Services		20,000		
Insurance Refunds		7,534		
Newsletters		2,745		
Cell Tower		48,081		
LEA Rebates		6,916		
FEMA Reimbursement		81,041		
Tax in Leiu		20,467		
Miscellaneous		 7,961		
	A-4		<u>\$</u>	258,511
Collector:				
Miscellaneous		2,836		
Trailer Court Fees	A-5	 8,880		<u>11,716</u>
			\$	270,227

Sheet 1

	APPROPR	BUDGET AFTER	-		UNEXPENDED BALANCES
OPERATIONS within "CAPS"	BUDGET	MODIFICATION	CHARGED	RESERVED	CANCELED
GENERAL GOVERNMENT FUNCTIONS:					
Mayor and Council:					
Salaries and Wages \$	17,000	\$ 17,000	\$ 9,894	\$ 7,106	-
Other Expenses	5,250	7,250	7,169	81	
Municipal Clerk:					
Salaries and Wages	131,065	140,065	138,517	1,548	
Other Expenses:					
Elections	5,000	5,000	3,788	1,212	
Miscellaneous Other Expenses	42,700	42,700	36,509	6,191	
Financial Administration (Treasury):					
Salaries and Wages	15,000	12,000	10,597	1,403	
Other Expenses	9,500	9,500	9,257	243	
Audit Services:					
Other Expenses	28,961	28,961	28,961		
Revenue Administration (Tax Collection):					
Salaries and Wages	46,030	46,030	46,030		
Other Expenses	12,150	12,150	10,353	1,797	
Tax Assessment Administration:					
Salaries and Wages	52,359	40,359	40,267	92	
Other Expenses	13,100	13,100	4,039	9,061	
Legal Services (Legal Dept.):					
Other Expenses	60,000	60,000	53,345	6,655	
Engineering Services:					
Other Expenses	12,000	12,000	8,871	3,129	
Historical Sites Office:					
Other Expenses	2,275	2,275	697	1,578	
Aid to New Hampton Historic Museum:					
Salaries and Wages	37,000	37,000	35,598	1,402	
Other Expenses	4,000	4,000	3,363	637	

A-3 Sheet 2

	APPROPF	<u>RIATION</u> BUDGET AFTER	EXPENDED PAID OR		UNEXPENDED BALANCES
OPERATIONS within "CAPS"	BUDGET	MODIFICATION	<u>CHARGED</u>	RESERVED	CANCELED
LAND USE ADMINISTRATION:					
Planning Board:					
Salaries and Wages	28,655	28,656	28,655	1	
Other Expenses	16,150	16,150	14,515	1,635	
Zoning Costs:					
Salaries and Wages	29,923	29,923	29,923	-	
Other Expenses	900	900	-	900	
Zoning Board of Adjustment(Zoning Officer):					
Salaries and Wages	28,655	28,656	28,655	1	
Other Expenses	8,125	8,125	8,125	-	
UNIFORM CONSTRUCTION CODE ENFORCEMENT:					
Other Expenses	100	100	-	100	
INSURANCE:					
Liability Insurance	707	707	707		
Other Insurance Premiums	127,869	129,102	129,102		
Workmens' Compensation	79,113	79,113	79,113		
Employee Group Health	422,000	456,000	449,322	6,678	
PUBLIC SAFETY FUNCTIONS:	,	,	,	,	
Police Department:					
Salaries and Wages	1,061,316	1,071,316	1,071,316	-	
Other Expenses	84,150	84,150	83,011	1,139	
Office of Emergency Management:					
Salaries and Wages	5,345	5,346	5,345	1	
Other Expenses	2,500	2,500	-	2,500	
Aid to Volunteer Fire Companies in Adjoining Mun.	80,000	80,000	80,000	-	
Contribution to First Aid Organizations:					
Other Expenses					
Fire Department/Uniform Fire Safety Code:					
Salaries and Wages	6,000	6,000	5,572	428	
Other Expenses:					
Fire Hydrant Services	700	700	644	56	
Miscellaneous Other Expenses	1,000	1,520	1,520		

A-3 Sheet 3

	APPROPE		EXPENDED		
OPERATIONS within "CAPS"	BUDGET	BUDGET AFTER MODIFICATION	PAID OR <u>CHARGED</u>	RESERVED	BALANCES CANCELED
OF ERATIONS WITHEN CALS	DODGLI	MODITICATION	CHARGED	RESERVED	CANCELED
PUBLIC WORKS FUNCTIONS:					
Streets and Road Maintenance:					
Salaries and Wages	569,850	539,850	536,625	3,225	
Other Expenses:					
Snow Removal	75,000	75,000	72,260	2,740	
Miscellaneous Other Expenses	220,000	220,000	190,052	29,948	
Solid Waste Collection(Recycling Program):					
Salaries and Wages	5,466	5,466	5,465	1	
Other Expenses	3,000	3,260	2,702	558	
Buildings and Grounds:					
Other Expenses	38,000	56,037	40,167	15,870	
HEALTH AND HUMAN SERVICES FUNCTIONS:					
Public Health Services(Board Of Health):					
Other Expenses	8,000	8,000	6,082	1,918	
Environmental Health Services:					
Other Expenses	1,000	1,000	426	574	
Animal Control Services:					
Salaries and Wages	4,965	4,966	4,966	-	
Other Expenses	2,760	2,760	-	2,760	
Contribution to Social Services Agencies:					
Other Expenses	500	500	-	500	
PARK AND RECREATION FUNCTIONS:					
Recreation Services and Programs:					
Other Expenses:					
Senior Citizens	4,000	4,000	-	4,000	
Miscellaneous Other Expenses	6,500	6,500	3,840	2,660	
Maintenance of Parks:					
Other Expenses	2,500	2,500	2,254	246	
EDUCATION FUNCTIONS (Includes Library):					
Municipal/County Library:					
Other Expenses	58,000	58,000	57,445	555	

A-3 Sheet 4

OPERATIONS within "CAPS"	<u>APPROPF</u> <u>BUDGET</u>	<u>RIATION</u> BUDGET AFTER <u>MODIFICATION</u>	<u>EXPENDED</u> PAID OR <u>CHARGED</u>	<u>RESERVED</u>	UNEXPENDED BALANCES <u>CANCELED</u>
OTHER COMMON OPERATING FUNCTIONS					
(Unclassified):					
Accumulated Leave Compensation	45,000	45,000	45,000		
Underground Storage Tank Remediation	10,000	11,745	11,745		
MUNICIPAL COURT:					
Other Expenses	37,884	37,884	37,884	-	
UTILITY EXPENSES AND BULK PURCHASES:					
Electricity	55,000	47,000	46,730	270	
Street Lighting	5,000	4,201	4,187	14	
Telephone (excluding equipment acquisition)	14,000	13,000	12,446	554	
Gasoline	50,000	40,000	39,649	351	
Subtotal Operations within "CAPS"	3,693,023	3,705,023	3,582,705	122,318	
Contingent					
Total Operations Including Contingent	3,693,023	3,705,023	3,582,705	122,318	
Detail:					
Salaries and Wages	2,083,629	2,057,633	2,042,425	15,208	-
Other Expenses	1,609,394	1,647,390	1,540,280	107,110	
Deferred Charges and Statutory Expenditures within "CAPS"					
Statutory Expenditures :					
Social Security (O.A.S.I.)	159,000	154,000	153,170	830	
New Jersey Disability Fund	12,000	5,000	-	5,000	
Contribution to:					
PERS	125,316	125,316	125,316		
PFRS	224,095	224,095	224,095		
Total Deferred Charges and Statutory					
Expenditures within "CAP"S	520,411	508,411	502,581	5,830	
Total General Appropriations within "CAPS"	4,213,434	4,213,434	4,085,286	128,148	

A-3 Sheet 5

	<u>APPROPF</u> BUDGET	<u>RIATION</u> BUDGET AFTER MODIFICATION	<u>EXPENDED</u> PAID OR CHARGED	UNEXPENDED BALANCES <u>RESERVED CANCELED</u>
OPERATIONS EXCLUDED FROM "CAPS":	DODOLI			
Declared State of Emergency costs for Snow Removal N.J.S.A.(40A:4-45.45b and 40A:4-45.33bb)	-	-	-	-
Fire Department:				
LOSAP	10,800		3,000	7,800
Total Other Operations Excluded from "CAPS"	10,800	10,800	3,000	7,800
PUBLIC AND PRIVATE PROGRAMS OFFSET BY REVENUES: Federal and State Grants: Clean Communities Program: Other Expenses Other Expenses - PY Unappropriated Recycling Tonnage Grant:	33,595 6,832	33,595 6,832	33,595 6,832	
Other Expenses - PY Unapprop. Drunk Driving Grant:	4,686	4,686	4,686	
Other Expenses - PY Unapprop. Total Public and Private Programs Offset	2,520	2,520	2,520	
by Revenues Excluded from "CAPS"	47,633	47,633	47,633	-
Total Operations Excluded from "CAPS"	58,433	58,433	50,633	7,800
Detail:				
Other Expenses	58,433	58,433	50,633	7,800

A-3 Sheet 6

	APPROPF		EXPENDED		
	DUDOCT	BUDGET AFTER	-	RESERVED	BALANCES
Conital Improvements Evoluded from "CABS"	BUDGET	MODIFICATION	<u>CHARGED</u>	RESERVED	CANCELED
Capital Improvements Excluded from "CAPS"	425.000	425 000	425.000		
Capital Improvement Fund NJDOT Grant - Guardrails (Ch. 159)	435,000	435,000 120,000	435,000 120.000	-	
	-		- ,		
Total Capital Improvements Excluded from "CAPS"	435,000	555,000	555,000	-	
Municipal Debt Service Excluded from "CAPS"					
Payment of Bond Anticipation and Capital Notes	800,894	800,894	800,894	-	-
Payment of Interest on Notes	40,700	40,700	40,616		\$ 84
Total Municipal Debt Service Excluded from "CAPS"	841,594	841,594	841,510		84
Total Gen. Appropriations Excluded from "CAPS"	1,335,027	1,455,027	1,447,143	7,800	84
Subtotal General Appropriations	5,548,461	5,668,461	5,532,429	135,948	84
Reserve For Uncollected Taxes	428,941	428,941	428,941	,	•••
			,		
TOTALS	\$ 5,977,402	\$ 6,097,402	\$ 5,961,370	\$ 135,948	\$ 84
REF.				А	
	REF.				
Appropriated by 40A:4-87	A-2	\$ 120,000			
Adopted Budget	A-2	5,977,402			
		\$ 6,097,402			
Reserve for State Grants		A-20	\$ 167,633		
Encumbrances		A-10	5,364,796		
Reserve for Uncollected Taxes		A-2	428,941		
			\$ 5,961,370		

TRUST FUND COMPARATIVE BALANCE SHEET

ASSETS Dog License Fund:	<u>REF.</u>	BALANCE <u>12/31/17</u>	BALANCE _12/31/16
Cash and Cash Equivalents Total Dog License Fund	B-2	<u>\$ 43,809</u> 43,809	<u>\$ 34,542</u> 34,542
Other Trust Funds: Cash and Cash Equivalents Due from Current Fund	B-2 B-6	1,887,965 38,167	1,868,971 24,156
Total Other Trust Funds		1,926,132	1,893,127
TOTAL ASSETS		<u>\$1,969,941</u>	<u>\$1,927,669</u>
LIABILITIES, RESERVES AND FUND BALANCE			
Dog License Fund:			
Due to Current Fund	B-5	\$ 129	\$ 84
Due State of New Jersey	В-4 В-3	8 42 672	5
Reserve for Dog Fund Expenditures Total Dog License Fund	D-3	<u>43,672</u> 43,809	<u>34,453</u> 34,542
			04,042
Other Trust Fund:			
Schedule of Reserve for Museum Donations	B-7	12,819	13,014
Schedule of Reserve for Developers' Deposits	B-8	94,021	112,644
Schedule of Reserve for Driveway Bonds	B-9	4,112	4,857
Schedule of Reserve for Unemployment Compensation	B-10	99,189	99,333
Schedule of Reserve for Library Trust	B-11	5,551	5,569
Schedule of Reserve for Recreation Commission	B-12	14,917	14,907
Schedule of Reserve for Fair Share Housing (COAH)	B-13	152,392	135,290
Schedule of Reserve for Off-Track Improvements	B-14	60,060	59,998
Schedule of Reserve for Open Space Deposits	B-15	1,012,016	999,191
Schedule of Reserve for Emergency Snow Removal	B-16	47,908	47,860
Schedule of Reserve for Accumulated Absences	B-17	258,071	212,857
Schedule of Reserve for Developers' Trust Escrow Deposits	B-18	97,519	88,662
Schedule of Reserve for Tax Sale Premiums	B-19	42,841	93,875
Schedule of Reserve for Environmental Trust Deposits	B-20 B-21	4,084	5,070
Schedule of Reserve for Outside Liens		14,011	-
Schedule of Reserve for Off-Duty Police Schedule of Reserve for Memorial Park	B-22 B-23	5,121 1,500	-
	D-23	1,000	
Total Other Trust Fund		1,926,132	1,893,127
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$1,969,941	\$1,927,669

GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET

ASSETS	<u>REF.</u>	BALANCE <u>12/31/17</u>	BALANCE <u>12/31/16</u>
Cash and Cash Equivalents Amount Due Current Fund Deferred Charges to Future Taxation: Funded Unfunded	C-2 C-5 C-3 C-4	\$ 856,355 118,946 302,273 <u>4,070,710</u>	\$ 538,657 197 355,405 <u>4,991,104</u>
TOTAL ASSETS		<u>\$ 5,348,284</u>	<u>\$ 5,885,363</u>
LIABILITIES, RESERVES AND FUND BALANCE			

Capital Improvement Fund	C-6	\$ 274,432	\$ 221,432
State of New Jersey Trust Loan Program	C-7	302,273	355,405
Bond Anticipation Notes	C-8	3,846,976	4,387,370
Reserve for:			
Fire Truck and Ambulance	C-9	17,233	17,233
Fund Balance	C-1	45,046	38,238
Improvement Authorizations:			
Funded	C-10	92,567	62,285
Unfunded	C-10	769,757	803,400
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		<u>\$ 5,348,284</u>	<u>\$ 5,885,363</u>

GENERAL CAPITAL FUND SCHEDULE OF FUND BALANCE

C-1

	<u>REF.</u>	
Balance December 31, 2016	С	\$ 38,238
Increased by: Bond Anticipation Note Premium	C-2	<u> </u>
Balance December 31, 2017	С	<u>\$ 45,046</u>

GENERAL FIXED ASSETS STATEMENT OF GENERAL FIXED ASSETS DECEMBER 31, 2017

F

	BALANCE <u>12/31/17</u>	BALANCE _12/31/16
General Fixed Assets:		
Land	\$ 3,510,219	\$ 3,510,219
Buildings	4,787,073	4,787,073
Machinery and Equipment	9,051,169	8,964,229
Total General Fixed Assets	<u>\$ 17,348,461</u>	\$ 17,261,521

PAYROLL AGENCY FUND COMPARATIVE BALANCE SHEET

ASSETS	BALANCE <u>12/31/17</u>	BALANCE <u>12/31/16</u>
Cash and Cash Equivalents: Cash - Treasurer	<u>\$ 88,818</u>	<u>\$ 86,073</u>
TOTAL ASSETS	88,818	86,073
LIABILITIES AND RESERVES		

Payroll Deductions Payable	-	-
Imprest Balances	<u>88,818</u>	86,073
TOTAL LIABILITIES AND RESERVES	\$ 88,818	<u>\$ 86,073</u>

NOTES TO FINANCIAL STATEMENTS

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. <u>Reporting Entity</u>

GASB Statement No.14 established criteria to be used to determine which component units should be included in the financial statements of the oversight entity. The Division requires the financial statements of the Township to be reported separately.

The financial statements of the Township of Lebanon include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Township, as The financial statements of the Township do not include the operations of the Board of Education.

B. <u>Description of Funds</u>

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The GASB Codification establishes seven fund types and two account groups to be used by governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America(GAAP).

The accounting policies of the Township of Lebanon conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township of Lebanon accounts for its financial transactions through the following separate funds, which differ from the fund structure required by GAAP.

Current Fund

Resources and expenditures for governmental operations of a general nature, including State grants for operations.

Trust Funds

Records the receipts, disbursement and custodianship of monies in accordance with the purpose for which each account was established.

General Capital Fund

The receipts and disbursement of funds for the acquisition of general infrastructure and other capital facilities, other than those acquired in the Current Fund. General bonds and notes payable are recorded in this fund offset by deferred charges to future taxation.

General Fixed Assets Account Group

To account for all fixed assets of the Township. The Township's infrastructure is not reported in the group.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local government units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

<u>Revenues</u>--are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from State grants are realized as revenue when anticipated in the Township budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Township's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due the Township which are susceptible of accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures--are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements and constitute part of the Township's statutory Appropriation Reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be cancelled by the governing body.

Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital and utility bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis, whereas interest on utility indebtedness is on the accrual basis.

Property Tax Revenue--Real property taxes are assessed locally, based upon the assessed value of the property. The tax bill includes a levy for Municipal, County, Open Space and School purposes. The bills are mailed annually in June for that calendar year's levy. Taxes are payable in four quarterly installments on February 1, May 1, August 1 and November 1.

The amounts of the first and second installments are determined as one quarter of the total tax levied against the property for the preceding year. The installment due the third and fourth quarters is determined by taking the current year levy less the amount previously charged for the first and second installments, with the remainder being divided equally.

If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, must be transferred as of June 30, of each fiscal year. County taxes are paid to the County by the Township quarterly on February 15, April 15, August 15 and November 15. The Open Space Levy is paid quarterly to the Township's other trust funds on February 15, April 15, August 15 and November 15.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting (Continued)

When unpaid taxes or any municipal lien, or part thereof, on real property remains in arrears after the eleventh day of the eleventh month in the year in which they are due, the collector in the municipality shall, subject to provisions of the New Jersey Statutes, enforce the lien by placing the property on a tax sale. Annual in rem tax foreclosure proceedings are instituted to enforce the tax collection or acquisition of title to the property by the Township.

In accordance with the accounting Principles prescribed by the State of New Jersey, current and delinquent taxes are realized as revenue when collected. Since delinquent taxes and liens are fully reserved, no provision has been made to estimate that portion of the taxes receivable and tax title liens that are uncollectible. GAAP required tax revenues to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

Deferred School Taxes--A portion of the school taxes collected at December 31 relating to the period January 1 to June 30 of the subsequent year have been included in fund balance. GAAP requires such revenue to be deferred and recognized in the accounting period when it becomes susceptible to accrual.

Foreclosed Property--Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

Interfunds--Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

Inventories of **Supplies**--The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories are not included on the various balance sheets.

<u>General</u> <u>Fixed</u> <u>Assets</u>--In accordance with Technical Accounting Directive No. 85-2, Accounting for Governmental Fixed Assets, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles, the municipality develops a fixed asset accounting and reporting system.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value.

No depreciation is to be provided for in the financial statements. Expenditures for construction in progress are recorded in the Capital Funds until such time as the construction is completed and put into operation.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting (Continued)

Expenditures for construction in progress are recorded in the Capital Funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

Budget and Budgetary Procedures--The foundation of the New Jersey local finance system is the annual cash basis budget required under the Local Budget Law (N.J.S.A.40A:4-1, et seq.). Every local unit must adopt a budget in the form required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Certain items of revenue and appropriation are regulated by law and the proposed budget must be certified by the Director of the Division ("Director") prior to final adoption. The normal budget calendar begins early in the fiscal year with introduction, public advertisement and after state approval, budget adoption. The cash basis for revenues and budgetary basis for expenditures is the budget basis of accounting.

The Township is not required to adopt budgets for the following funds:

General Capital Fund Public Assistance Fund Trust fund

The governing body shall introduce and approve the annual budget not later than February 10, of the fiscal year. The budget shall be adopted not later than March 20, and prior to adoption, must be certified by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The Director of the Division of Local Government Services, with the approval of the Local Finance Board, may extend the introduction and approval and adoption dates of the municipal budget. The budget is prepared by fund, function, activity and line item (salary or other expense) and includes information on the previous year. The legal level of control for appropriations is exercised at the individual line item level for all operating budgets adopted. Emergency appropriations, those made after the adoption of the budget and determination of the tax rate, may be authorized by the governing body of the municipality.

During the last two months of the fiscal year, the governing body may, by a 2/3 vote, amend the budget through line item transfers. Management has no authority to amend the budget without the approval of the Government Body. Expenditures may not legally exceed budgeted appropriations at the line item level.

Expenditures--Are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with an encumbrance accounting system. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements. Unexpended or uncommitted appropriations at December 31, are reported as expenditures through the establishment of appropriations reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting (Continued)

<u>Tax</u> <u>Appeals</u> and <u>Other</u> <u>Contingent</u> <u>Losses</u>--Losses which arise from tax appeals and other contingent losses are recognized at the time an unfavorable decision is rendered by an administrative or judicial body.

Deferred Charges to Future Taxation Funded and Unfunded--Upon the authorization of capital projects, the Township establishes deferred charges for the costs of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. According to N.J.S.A.40A:2-4, the Township may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Township raises the debt requirements for that particular year in the current budget. As the funds are raised by taxation, the deferred charges are reduced.

<u>Comparative</u> <u>Data</u> - Comparative data for the prior year has been presented in the accompanying balance sheets and statements of operations in order to provide an understanding of changes in the municipality's financial position and operations. However, comparative data have not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

<u>Use of Estimates</u>--The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reported period. Actual results could differ from these estimates.

Departures from Generally Accepted Accounting Principles--The accounting principles and practices followed by the Township differ generally accepted accounting principles applicable to local government units. The more significant differences are as follows:

- Taxes and other receivables are fully reserved.
- Interfund receivables in the Current Fund are fully reserved.
- Unexpended and uncommitted appropriations are reflected as expenditures.
- Overexpended appropriations and emergency appropriations are deferred to the succeeding years' operations.
- Undetermined contributions to state-administered pension plans applicable to the six months ended December 31 are not accrued.

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Estimated losses arising from tax appeals and other contingencies are not recorded when it is probable that a loss has been incurred and the amount of such loss can be reasonably estimated.

It was not practicable to determine the effect of such difference.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting (Continued)

<u>Regulatory-Basis</u> <u>Financial</u> <u>Statements--</u>The GASB Codification also defines the financial statements of a governmental unit to be presented to be in accordance with GAAP. The Township presents the financial statements listed in the table of contents which are required by the Division and which differ from the financial statements required by GAAP. In addition, the Division requires the financial statements listed in the table of contents to be referenced to the supplementary schedules. This practice differs from GAAP.

Note 2: CASH AND CASH EQUIVALENTS

Deposits:

New Jersey statutes require that municipalities deposit public funds in public depositories located in New Jersey, which are insured by the Federal Deposit Insurance Corporation, the Federal Savings and Loan Insurance Corporation, or by any other agency of the United States that insures deposits made in public depositories. Municipalities are also permitted to deposit public funds in the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed depository insurance limits as follows:

The market value of the collateral must equal at least 5% of the average daily balance of collected public funds on deposit.

In addition to the above collateral requirement, if the public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value at least equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank of New York, the Federal Reserve Bank of Philadelphia, the Federal Home Loan Bank of New York, or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

Pursuant to GASB Statement No. 40, "Deposit and Investment Risk Disclosures" ("GASB 40"), the municipality's accounts are profiled in order to determine exposure, if any, to Custodial Credit Risk (risk that in the event of failure of the counterparty the municipality would not be able to recover the value of its deposits or investment). Deposits are considered to be exposed to Custodial Credit Risk if they are: uncollarteralized or collateralized with securities held by the financial institution's trust department or agent but not in the government's name. At December 31, 2017, all of the municipality's deposits were collateralized by securities held in its name and, accordingly, not exposed to custodial credit risk. The municipality does not have a policy for custodial credit risk.

Note 2: CASH AND CASH EQUIVALENTS - (Continued)

Deposits:

As of December 31, 2017, cash and cash equivalents of the municipality consisted of the following:

	Cash and Cash Equivalents		Total
Checking	\$ 6,858,634	\$	6,858,634

The carrying amount of the municipality's cash and cash equivalents at December 31, 2017, was \$6,858,634 and the bank balance was \$6,709,793. All bank balances were covered by federal depository insurance and/or covered by a collateral pool maintained by the banks as required by New Jersey statutes. Of these bank balances, \$347,519 was covered by federal depository insurances and \$6,362,274 was covered by collateral pool.

Note 3: LONG-TERM DEBT

The Local Bond Law governs the issuance of bonds and notes to finance general municipal expenditures. All bonds issued by the Township are general obligation bonds, backed by the full faith and credit of the Township. Bond anticipation notes, which are issued by temporarily finance capital projects, must be paid off within ten years or retired by issuance of bonds.

The Township debt is summarized as follows:

	В	eginning				Ending
		Balance	Issued		Paid	Balance
Long Term Obligations:						
Bond Anticipation Notes	\$	4,387,370	\$ 380,000	\$	920,394	\$ 3,846,976
State Of New Jersey Loan Programs		355,405			53,132	302,273
Total Long-Term Obligations	\$	4,742,775	\$ 380,000	\$	973,526	\$ 4,149,249
Summary of Municipal Debt						
			YEAR		YEAR	YEAR
			2017		2016	2015
Issued						
General:						
Bonds and Notes			\$ 4,149,249	\$	4,742,775	\$ 5,167,829
Total Deductions			 _			
Net Debt Issued			 4,149,249		4,742,775	 5,167,829
Authorized But Not Issued			 223,734		603,734	 713,734
Total Authoirzed But Not Issued			 223,734	_	603,734	 713,734
Net Bonds and Notes Issued			 			
and Authorized But Not Issued			\$ 4,372,983	\$	5,346,509	\$ 5,881,563

Note 3: LONG-TERM DEBT - (Continued)

Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.480%.

	<u>Gross Debt</u>	Deductions	<u>Net Debt</u>
Regional School District Debt	None	None	
General Debt	<u>\$ 4,372,983</u>	_	\$ 4,372,983
	\$ 4,372,983	_	\$ 4,372,983

Net Debt \$ 4,372,983	Divided by Equalized Valua	tion Basis per
N.J.S.A. 40A:2-2 as amended,	\$ 910,126,422 =	0.480%

Borrowing Power Under N.J.S.A. 40A:2-6 As Amended

3 1/2% of Equalized Valuation Basis (Municipal)	\$ 31,854,425
Net Debt	 4,372,983
Remaining Borrowing Power	\$ 27,481,442

Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

Calendar	<u>G</u>	General			
Year	Principal	Interest			
2018	\$ 51,962	\$ 6,162			
2019	50,783	5,487			
2020	63,509	4,737			
2021	61,741	3,737			
2022	73,630	2,287			
2023	648	2,511			
	\$ 302,273	\$ 24,921			

General Obligation Loans

General Obligation Loan-Acquisition of Land-dated January 1, 2004 with the State of New Jersey, Department of Environmental Protection, New Jersey Environmental Infrastructure Trust Financing Program. This loan is payable in semi-annual installments ranging from \$6,823.39 to \$26,294.22 through August 1, 2023. This loan is an interest free loan. The remaining balance as of December 31, 2017, was \$127,674. Outstanding loan principal and interest is paid from the Open Space Trust Fund of the Township.

Note 3: LONG-TERM DEBT - (Continued)

General Obligation Loans - (Continued)

General Obligation Loan-Acquisition of Land-dated January 1, 2004 with the State of New Jersey, Department of Environmental Protection, New Jersey Environmental Infrastructure Trust Financing Program. This loan is payable in semi-annual installments ranging from \$3,985 to \$15,356 through August 1, 2023. Interest is calculated at 3.0% - 5.00% and is included in the semi-annual installments. This method of calculating interest is not in conformance with New Jersey Statutes. The Township has received approval from the Local Finance Board to use this method of interest calculation for this issue. The remaining balance as of December 31, 2017, was \$70,000. Outstanding loan principal and interest is paid from the Open Space Trust Fund of the Township.

General Obligation Loan-Acquisition of Land-dated October 13, 2004 with the State of New Jersey, Department of Environmental Protection, New Jersey Environmental Infrastructure Trust Financing Program. This loan is payable in semi-annual installments ranging from \$8,282 to \$18,836 through August 1, 2024. This loan is an interest free loan. The remaining balance as of December 31, 2017, was \$44,599. Outstanding loan principal and interest is paid from the Open Space Trust Fund of the Township.

General Obligation Loan-Acquisition of Land-dated October 13, 2004 with the State of New Jersey, Department of Environmental Protection, New Jersey Environmental Infrastructure Trust Financing Program. This loan is payable in semi-annual installments ranging from \$219 to \$11,181 through August 1, 2024. Interest is calculated at 3.0% - 5.00% and is included in the semi-annual installments. This method of calculating interest is not in conformance with New Jersey Statutes. The Township has received approval from the Local Finance Board to use this method of interest calculation for this issue. The remaining balance as of December 31, 2017, was \$60,000. Outstanding loan principal and interest is paid from the Open Space Trust Fund of the Township.

Bond Anticipation Notes

The Township has outstanding at December 31, 2017, a bond anticipation note in the amount of \$3,036,576 payable to Peapack-Gladstone Bank. This note matures on January 26, 2018. The interest rate on the note was 2.0%. Principal and interest on these notes are paid from the current fund budget of the Township.

The Township has outstanding at December 31, 2017, a bond anticipation note in the amount of \$810,400 payable to Peapack-Gladstone Bank. This note matures on January 26, 2018. The interest rate on the note was 1.79%. Principal and interest on these notes are paid from the current fund budget of the Township.

Debt <u>Outstanding</u>

\$ 4,149,249

Total General Capital Loans-Above

Note 4: GENERAL FIXED ASSETS

The following is a summary of changes in the general fixed assets:

	Ē	Balance End of Year]	Balance Beginning <u>of Year</u>
Land	\$	3,510,219	\$	3,510,219
Buildings		4,787,073		4,787,073
Equipment		9,051,169		8,964,229
	\$	17,348,461	\$	17,261,521

Note 5: FUND BALANCES APPROPRIATED

Fund Balances at December 31, 2017, which were appropriated and included as anticipated revenue in their own respective funds for the year ending December 31, 2018, were as follows:

Current Fund - \$550,000 *

*Approved (Introduced) Budget

Note 6: DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2017, the Township had no charges that are required to be liquidated in subsequent budgets.

Note 7: SCHOOL TAXES

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district.

The Township of Lebanon had elected in 1975 to raise local district school taxes on a calendar year basis.

Local District Tax and Regional High School Tax have been raised and liabilities deferred by statute (under provisions of C.63, P.L.1991, as amended), resulting in the school taxes payable set forth in the Current Fund liabilities as follows:

	TOTAL	LOCAL	DISTRICT	TOTAL	REGI	ONAL
	DEFERRED	<u>SCHO</u>	DOL TAX	DEFERRED	HIGH SCH	OOL TAX
	TAX	BALANCE	BALANCE	TAX	BALANCE	BALANCE
	<u>12/31/17</u>	<u>12/31/17</u>	<u>12/31/16</u>	<u>12/31/16</u>	<u>12/31/17</u>	<u>12/31/16</u>
Balance of Tax		\$ 346,738	\$ 249,647		\$ 926,630	\$ 825,914
Deferred		4,616,263	4,616,263		1,837,452	1,837,452
Tax Payable		\$ 4,963,001	\$ 4,865,910		\$ 2,764,082	\$ 2,663,366
Tax Deferred	\$ 6,453,715			\$ 6,453,715		

Note 8: PENSION PLANS

<u>Description</u> of <u>Plans</u> - All required employees of the municipality are covered by either the Public Employees' Retirement System (PERS), the Police and Fireman's Retirement System (PFRS), or the Defined Contribution Retirement Plan (DCRP) which have been established by state statute and are administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of both Systems will be assumed by the State of New Jersey should the Systems terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. These reports may be obtained by writing to the Division of Pension and Benefits, PO Box 295, Trenton, New Jersey, 08625 or on the internet at http://www.state.nj.us/treasury/pensions/annrprts.shtml.

<u>Public Employees' Retirement System (PERS)</u> - The Public Employees' Retirement System (PERS) was established as of January 1, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State of New Jersey or any county, municipality, school municipality, or public agency, provided the employee is not required to be a member of another state-administered retirement system or other state or local jurisdiction.

<u>Vesting and Benefit Provisions</u> - The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS.

The following represents the membership tiers for PERS:

Tier Definition

- 1 Members who were enrolled prior to July 1,2007
- 2 Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
- 3 Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
- 4 Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
- 5 Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1 /60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 before age 62 with 25 or more years of service credit and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service retirement age for the respective tier.

The PERS provides for specified medical benefits for members who retire after achieving 25 years of qualified service, as defined, or under the disability provisions of the System. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on the contributions. In the case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

Note 8: PENSION PLANS - (Continued)

<u>Contribution Requirements</u> - The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 (PERS) requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provides for employee contributions of 6.5% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in the PERS. The current PERS rate is 6.5% of covered payroll.

<u>Summary of Significant Accounting Policies</u> - New Jersey's municipalities and counties do not follow GAAP accounting principles and, as such, do not follow GASB requirements with respect to recording the net pension liability or related deferred outflows or inflows of resources on their balance sheets, or related plan pension expense. However, N.J.A.C. 5:30-6.1(c)(2) requires municipalities and counties to disclose GASB 68 information in the Notes to the Financial Statements. Accordingly, the municipality's portion of the net pension liability, related outflows and inflows of resources, and pension expense are for disclosure purposes only and do not effect the municipality's regulatory basis fund balance, statement of revenues and expenditures, or operations. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense as required by GASB No. 68, information about the fiduciary net position of the PERS and additions to/deductions from PERS fiduciary net position have been determined on the same basis as they are reported by PERS.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the municipality disclosed a liability of \$3,003,247 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. The total pension liability for the June 30, 2016 measurement date was determined by an actuarial valuation as of July 1, 2015. The municipality's proportion of the net pension liability is based on the ratio of the contributions as an individual employer to total contributions to the PERS during the years ended June 30, 2017 and 2016. At June 30, 2017, the municipality's proportion was 0.0129% which was a decrease of 0.00064% from its proportion measured as of June 30, 2016.

For the State fiscal year ended June 30, 2017, the municipality's portion of the plan's pension expense was \$207,913. At June 30, 2017, deferred outflows of resources and deferred inflows of resources for PERS relating to the municipality's proportionate share are from the following sources:

	<u>D</u>	eferred Outflows	 eferred Inflows
		of Resources	of Resources
Differences between expected and actual experience	\$	70,716	-
Changes of assumptions		605,051	\$ 602,833
Net difference between projected and actual earnings on pension plan investments		20,450	
Changes in proportion and differences between municipality contributions and			
proportionate share of contributions		103,241	199,626
Total	\$	799,458	\$ 802,459

Note 8: PENSION PLANS (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense of the plan as follows:

		Year Ended June 30:	
	2018	\$2,2	272
	2019	3,4	28
	2020	2,078	
	2021	1 (2,763)	
	2022	<u>(2,0</u>	<u>14)</u>
	Total	<u>\$3,0</u>	001
		6/30/2016	6/30/2017
Collective deferred outflows of resources		\$8,685,338,380	\$6,424,455,842
Collective deferred inflows of resources		870,133,595	5,700,625,981
Collective net pension liability (Non State - Local Group)		\$29,617,131,759	\$23,278,401,588
municipality's proportionate share of net pension liability		\$4,010,479	\$3,003,247
municipality's proportion %		0.01354108%	0.01290143%

Actuarial assumptions. The collective total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions:

Inflation:	2.25%
Salary Increases:	
Through 2026	1.65%-4.15% based on age
Therafter	2.65%-5.15% based on age
Investment Rate of Return:	7.00%

Mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback 1 year for females) with adjustments for mortality improvements from the base year of 2013 Based on Projection Scale AA.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2015.

Note 8: PENSION PLANS (Continued)

Long-Term Expected Rate of Return - In accordance with State statute, the long-term expected rate of return on plan investments is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2017 are summarized in the following table:

		Long-Term Expected Real Rate of
<u>Asset Class</u>	Target Allocation	Return
Absolute Return	5.00%	5.51%
Cash equivalents	5.50%	1.00%
US Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
Public High Yeild	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Credit oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real asset	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%

Discount rate. The discount rate used to measure the total pension liability was 5.00% as of June 30, 2017. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.58% as of June 30, 2017 based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on contribution rate in the most recent fiscal year.

Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2034. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2034, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Note 8: PENSION PLANS (Continued)

Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate. The following presents the Municipality's proportionate share of the net pension liability measured as of June 30, 2017, calculated using the discount rate of 5.00%, as well as what the Municipality's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.00%) or 1-percentage-point higher (6.00%) than the current rate:

	1% Decrease	Current Discount	1% Increase
	<u>(4.00%)</u>	<u>Rate (5.00%)</u>	<u>(6.00%)</u>
municipality's proportionate share of the net			
pension liability	\$ 3,725,828	\$3,003,247	\$ 2,401,396

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued State of New Jersey Divisions of Pensions and Benefits financial report at http://www.nj.gov/treasury/pensions/financial-rprts-home.shtml.

Police and Fireman's Retirement System (PFRS) - The Police and Fireman's Retirement System (PFRS) was established as of January 1, 1944, under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Police and Fireman's Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State of New Jersey or any county, municipality, school district, or public agency, provided the employee is not required to be a member of another state-administered retirement system or other state or local jurisdiction.

<u>Vesting</u> and <u>Benefit</u> <u>Provisions</u> - The vesting and benefit provisions are set by N.J.S.A. 43:16A. PFRS provides retirement as well as death and disability benefits. All benefits vest after ten years of service, except disability benefits which vest after four years of service.

The following represents the membership tiers for PFRS:

Tier Definition

- 1 Members who were enrolled prior to May 22, 2010
- 2 Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
- 3 Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits are available at age 55 and are generally determined to be 2% of final compensation for each year of creditable service, as defined, up to 30 years plus 1% for each year of service in excess of 30 years. Members may seek special retirement after achieving 25 years of creditable service, in which benefits would equal 65% (tiers 1 and 2 members) and 60% (tier 3 members) of final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years. Members may elect deferred retirement benefits after achieving ten years of service, in which case benefits would begin at age 55 equal to 2% of final compensation for each year of service.

Note 8: PENSION PLANS (Continued)

<u>Contribution Requirements</u> - The contribution policy for PFRS is set by N.J.S.A 43:16A and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's contribution amount is based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. For fiscal year 2016 and 2015, the State contributed an amount less than the actuarially determined amount.

The Local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PFRS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of assets.

<u>Summary of Significant Accounting Policies</u> - New Jersey's municipalities and counties do not follow GAAP accounting principles and, as such, do not follow GASB requirements with respect to recording the net pension liability or related deferred outflows or inflows of resources on their balance sheets, or related plan pension expense. However, N.J.A.C. 5:30-6.1(c)(2) requires municipalities and counties to disclose GASB 68 information in the Notes to the Financial Statements. Accordingly, the municipality's portion of the net pension liability, related outflows and inflows of resources, and pension expense are for disclosure purposes only and do not effect the municipality's regulatory basis fund balance, statement of revenues and expenditures, or operations. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense as required by GASB No. 68, information about the fiduciary net position of the PERS and additions to/deductions from PERS fiduciary net position have been determined on the same basis as they are reported by PERS.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the municipality disclosed a liability of \$3,644,878 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. The municipality's proportion of the net pension liability is based on the ratio of the contributions as an individual employer to total contributions to the PFRS during the years ended June 30, 2017 and 2016. At June 30, 2017, the municipality's proportion was 0.02361% which was a decrease of 0.00248% from its proportion measured as of June 30, 2016.

Note 8: PENSION PLANS (Continued)

For the State fiscal year ended June 30, 2017, the municipality's portion of the plan's pension expense was \$287,432. At June 30, 2017, deferred outflows of resources and deferred inflows of resources for PFRS relating to the municipality's proportionate share are from the following sources:

	D	eferred Outflows	Γ	Deferred Inflows
		of Resources		of Resources
Differences between expected and actual experience	\$	23,646	\$	21,392
Changes of assumptions		449,454		596,924
Net difference between projected and actual earnings on pension plan investments		69,553		
Changes in proportion and differences between municipality contributions and				
proportionate share of contributions		80,724		344,715
Total	\$	623,377	\$	963,031

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense of the plan as follows:

	Year Ended June 30:
2018	\$199,095
2019	539,208
2020	109
2021	(747,276)
2022	<u>(330,789)</u>
Total	(\$339,653)

	6/30/2016	6/30/2017
Collective deferred outflows of resources (Non-Special Funding Situations)	\$4,547,316,543	\$2,941,952,753
Collective deferred inflows of resources (Non-Special Funding Situations)	688,197,590	3,262,432,093
Collective net pension liability (Non-Special Funding Situations)	\$19,102,567,969	\$15,437,856,840
Municipality's proportionate share of net pension liability (Non-Special Funding		
Situations)	\$4,983,872	\$3,644,878
Municipality's proportion %	0.02609006%	0.02361000%

Actuarial assumptions. The total pension liability in the July 1, 2016 actuarial valuation, which was rolled forward to June 30, 2017, was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation:	2.25%
Salary Increases:	
Through 2026	2.10-8.98% based on age
Therafter	3.10-9.98% based on age
Investment Rate of Return:	7.00%

Note 8: PENSION PLANS (Continued)

Pre-retirement mortality rates were based on the RP-2000 Pre-Retirement mortality tables projected thirteen years using Projection Scale BB and then projected on a generational basis using the plan actuary's modified 2015 projection scales. Post-retirement mortality rates for male service retirements and beneficiaries are based the RP-2000 Combined Healthy Mortality Tables projected one year using Projection Scale AA and two years using the plan actuary's modified 2015 projection scales, which was further projected on a generational basis using the plan actuary's modified 2015 projection scales. Postretirement mortality rates for female service retirements and beneficiaries were based the RP-2000 Combined Healthy Mortality Tables projected thirteen years using Projection Scale BB and then two years using the plan actuary's modified 2015 projection scales, which was further projected on a generational basis using the plan actuary's modified 2015 projection scales. Disability mortality rates were based on special mortality tables used for the period after disability retirement.

The actuarial assumptions used in the July 1, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2013.

Long-Term Expected Rate of Return - In accordance with State statute, the long-term expected rate of return on plan investments is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. Best estimates of arithmetic real rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2017 are summarized in the following table:

		Long-Term Expected Real Rate of
<u>Asset Class</u>	Target Allocation	<u>Return</u>
Absolute Return	5.00%	5.51%
Cash equivalents	5.50%	1.00%
US Treasuries	3.00%	1.87%
Investment Grade Credit	10.00%	3.78%
Public High Yeild	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Credit oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real asset	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%

Note 8: PENSION PLANS (Continued)

Discount rate. The discount rate used to measure the total pension liability was 5.00% as of June 30, 2017. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.58% as of June 30, 2017 based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on contribution rate in the most recent fiscal year.

Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2050. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2050, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate. The following presents the Municipality's proportionate share of the net pension liability measured as of June 30, 2017, calculated using the discount rate of 5.00%, as well as what the Municipality's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.00%) or 1-percentage-point higher (6.00%) than the current rate:

	<u>19</u>	% Decrease	Current Discount	1	% Increase
		<u>(4.00%)</u>	<u>Rate (5.00%)</u>		<u>(6.00%)</u>
municipality's proportionate share of the net					
pension liability	\$	4,802,491	\$3,644,878	\$	2,693,929

<u>PFRS Special Funding Situation</u> - Under N.J.S.A. 43:16A-15, the municipality is responsible for their own contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State if certain circumstances occurred. The legislation which legally obligates the State is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed on behalf of the municipality to the PFRS under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. The portion of the nonemployer contributing entities' total proportionate share of the collective net pension liability and collective pension expense that is associated with the municipality is as follows:

	<u>6/30/2016</u>	6/30/2017
Collective net pension liability of the Nonemployer (State of New Jersey) - Special Funding Situation	\$1,604,141,087	\$1,729,193,507
State's portion of the net pension liability that was associated with the municipality - Special Funding Situation	\$418,522	\$408,257
State's portion of the net pension liability that was associated with the municipality as a percentage of the collective net pension liability - Special Funding Situation	0.026090%	0.023610%
Collective pension expense of the Nonemployer-(State of New Jersey) - Special Funding Situation	\$204,886,666	\$211,519,420
State's portion of the pension expense that was associated with the municipality - Special Funding Situation	\$53,455	\$49,939

Note 8: PENSION PLANS (Continued)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued State of New Jersey Divisions of Pensions and Benefits financial report at http://www.nj.gov/treasury/pensions/financial-rprts-home.shtml.

Defined Contribution Retirement Plan (DCRP) - The Defined Contribution Retirement Program (DCRP) was established as of July 1, 2007 under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 (N.J.S.A. 43:15C-1 et seq.). The DCRP is a cost-sharing multiple-employer defined contribution pension fund. The DCRP provides eligible members, and their beneficiaries with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting and benefit provisions are established by N. J.S.A. 43:15C-1 et. seq.

The contribution requirements of plan members are determined by state statute. In accordance with Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007, plan members are required to contribute 5.5% of their annual covered salary. The State Treasurer has the right under current law to make temporary reductions in member rates based on the existence of surplus plan assets in the retirement system; however statute also requires the return to the normal rate when such surplus pension assets no longer exist.

<u>Significant Legislation</u> - Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) and the Police and Firemen's Retirement System (PFRS) operate and to the benefit provisions of those systems.

Chapter 78's provisions impacting employee pension and health benefits include:

New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1% for each month that the member is under age 65. The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members. The annual benefit under special retirement for new PFRS members enrolled after June 28, 2011 (Tier 3 members), will be 60% instead of 65% of the member's final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years. Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years; PFRS active member rate increase from 8.5% to 10%. For fiscal year 2012, the member contribution rates increased in October 2011. The phase-in of the additional incremental member contribution rates for PES members will take place in July of each subsequent fiscal year.

The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law. New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78'sceffective date with a minimum contribution required to becat least 1.5% of salary. In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Note 8: PENSION PLANS (Continued)

<u>Three-Year Trend Information for PERS/PFRS</u>				
	Annual	Annual		
Year	Pension	Pension		
<u>Funding</u>	Contribution (PERS)	Contribution (PFRS)		
2017	\$125,316	\$224,095		
2016	\$127,163	\$226,433		
2015	\$118,719	\$208,568		

Note 9: POST-RETIREMENT BENEFITS

P.L. 1987, c. 384 and P.L. 1990, c.6 required Teachers' Pensions and Annuity Fund (TPAF) and the Public Employees' Retirement System (PERS), respectively, to fund post-retirement medical benefits for those state employees who retire after accumulating 25 years of credited service or on a disability retirement. P.L. 2007, c.103 amended the law to eliminate the funding of post-retirement medical benefits through the TPAF and PERS. It created separate funds outside of the pension plans for the funding and payment of post-retirement medical benefits for retired state employees and retired educational employees. As of June 30, 2016, there were 110,512 retirees receiving post-retirement medical benefits, and the State contributed \$1.37 billion on their behalf. The cost of these benefits is funded through contributions by the State in accordance with P.L. 1994, c.62. Funding of post-retirement medical benefits changed from a pre-funding basis to a pay-as-you-go basis beginning in Fiscal Year 1994.

The State is also responsible for the cost attributable to P.L. 1992, c.126, which provides employer paid health benefits to members of PERS and the Alternate Benefit Program who retired from a board of education or county college with 25 years of service. The State paid \$231.2 million toward Chapter 126 benefits for 20,045 eligible retired members in Fiscal Year 2016.

GASB Statement #45 requires certain disclosures relating to governmental entities obligations for other postemployment benefits (OPEB), which are post-employment benefits other than pensions. The Municipality does not provide post-employment benefits other than pension. Healthcare provided to eligible PERS retirees through the NJ State Health Benefits Program are paid by the the State of New Jersey and as such, no municipal OPEB liability exists.

Note 10: DEFERRED COMPENSATION PLAN

The Township has a deferred compensation plan available to employees which has been established pursuant to Section 457 of the Internal Revenue Code and in accordance with applicable New Jersey Statutes and the New Jersey Administrative Code (NJAC 5:37). The Plan is fully contributory and the Township has no liabilities in conjunction with this plan.

Note 11: LEASES

The Township has not entered into any long-term lease agreements.

Note 12: ACCRUED SICK AND VACATION BENEFITS

As discussed in Note 1 and in accordance with accounting principles prescribed by the State of New Jersey, the cash basis of accounting is followed for recording the liability related to unused sick pay.

The Township has permitted employees to carryover vacation, compensatory time, and sick pay, which may be taken off or paid at a later date. At December 31, 2017, the contingent liability associated with this benefit is estimated by management to be approximately \$122,218.

Note 13: CONTINGENT LIABILITIES

GRANT PROGRAMS

The Township participated in a number of state assisted grant programs administered at the state level. These programs, exclusive of the single audit concept, can be subject to program compliance audits by the grantors or their representatives. Accordingly, the Township's compliance with certain applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Township expects such amounts, if any, to be immaterial.

LITIGATION

There are pending lawsuits in which the Township is involved. The municipal attorney estimates that the potential claims against the Township not covered by insurance resulting from such litigation would not materially affect the financial statements of the Township.

Note 14: OTHER REQUIRED DISCLOSURES

Individual fund interfund receivable and payable balances. All interfund receivable and payable balances outstanding at the beginning of the fiscal period were fully liquidated during the fiscal period, with the following exceptions outstanding at December 31, 2017:

<u>FUND</u>	DUE FROM <u>OTHER FUNDS</u>	DUE TO <u>OTHER FUNDS</u>
Current Fund	\$ 129	\$ 213,788
Federal/State Grants Fund	56,675	-
Dog Fund	-	129
Trust Fund	38,167	-
General Capital Fund	118,946	
	\$ 213,917	\$ 213,917

Note 15: RISK FINANCING

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage. There were no significant reductions in insurance coverage from coverage in the prior year.

Note 16: OTHER POST-RETIREMENT BENEFITS

Plan Description. The Lebanon Township contributes to the State Health Benefits Program (SHBP), a cost-sharing, multiple-employer defined benefit post-employment healthcare plan administered by the State of New Jersey Division of Pensions and Benefits. SHBP was established in 1961 under N.J.S.A. 52:14-17.25 et seq., to provide health benefits to State employees, retirees, and their dependents. Rules governing the operation and administration of the program are found in Title 17, Chapter 9 of the New Jersey Administrative Code. SHBP provides medical, prescription drugs, mental health/substance abuse, and Medicare Part B reimbursement to retirees and their covered dependents.

The SHBP was extended to employees, retirees, and dependents of participating local public employers in 1964. Local employers must adopt a resolution to participate in the SHBP. In 1991, Lebanon Township authorized participation in the SHPB's post-retirement benefit program through resolution.

The State Health Benefits Commission is the executive body established by statute to be responsible for the operation of the SHBP. The State of New Jersey Division of Pensions and Benefits issues a publicly available financial report that includes financial statements and required supplementary information for the SHBP. That report may be obtained by writing to: State of New Jersey Division of Pensions and Benefits, P.O. Box 295, Trenton, NJ 08625-0295 or by visiting their website at www.state.nj.us/treasury/pensions/gasb-43-sept2017.pdf

Funding Policy: Participating employers are contractually required to contribute based on the amount of premiums attributable to their retirees. Post-retirement medical benefits under the plan have been funded on a pay-as-you-go basis since 1994. Prior to 1994, medical benefits were funded on an actuarial basis.

Contributions to pay for the health premiums of participating retirees in the SHBP are billed to the Lebanon Township on a monthly basis.

The Lebanon Township contributions to SHBP for the years ended December 31, 2017, 2016, and 2015, were \$26,055, \$25,955 and \$25,498 respectively, which equaled the required contributions for each year. There were approximately nine retired participants eligible at December 31, 2017, 2016, and 2015.

Note 14: TAX ABATEMENTS

As defined by the Governmental Accounting Standards Board (GASB), a tax abatement is an agreement between a government and an individual or entity in which the government promises to forgo tax revenues and the individual or entity promises to subsequently take a specific action that contributes to economic development or otherwise benefits the government or its citizens. The municipality has not entered into any tax abatement agreements.

PART I I SUPPLEMENTARY INFORMATION **CURRENT FUND SCHEDULES**

CURRENT FUND SCHEDULE OF CASH -TREASURER

	<u>REF.</u>	CURREN	NT FUND	FEDERAL AND STATE <u>GRANT FUNDS</u>
Balance December 31, 2016	А		\$ 2,586,806	\$ 22,418
Increased by Receipts:				
Collector	A-5	\$22,608,790		
Miscellaneous Revenue Not Anticipated	A-2	258,511		
Tax Title Liens	A-7	-		
Revenue Accounts Receivable	A-8	2,690,684		
Amount Due State of New Jersey for				
Senior Citizens/Veterans Deductions	A-18	39,744		
State Grant Funds	A-19	26,012		
State Grant Funds - Unappropriated	A-21	4,433	25,628,174	2,523 2,523
			28,214,980	24,941
Decreased by Disbursements:				
2016 Appropriation Reserves	A-11	44,713		
Reserves for Encumbrances	A-10	5,344,549		
Outside Liens/Premiums	В	124,714		
Refund of Tax Overpayments	A-22	5,720		
County Taxes	A-14	3,386,127		
Local District School Tax	A-15	9,828,909		
Regional School Tax	A-16	5,427,446		
Municipal Open Space Tax	A-17	74,596		
State Grant Funds	A-20	21,460	24,258,234	
Balance December 31, 2017	А		<u>\$ 3,956,746</u>	<u>\$ 24,941</u>

CURRENT FUND SCHEDULE OF CASH-COLLECTOR

	<u>REF.</u>		
Received:			
Miscellaneous Not Anticapted	A-2	\$ 11,716	
Interest and Costs on Taxes	A-2	74,075	
Taxes Receivable	A-6	21,034,156	
2018 Prepaid Taxes	A-12	1,344,397	
Outside Liens	В	138,726	
Tax Overpayments	A-22	5,720	<u>\$ 22,608,790</u>
Decreased by Disbursements:			
Payments To Treasurer	A-4		<u>\$ 22,608,790</u>

CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF TAX LEVY

							TF	RANSFER TO		
	BALANCE	2017	<u>CASH</u> CO	OLLE	CTIONS		T/	AX TITLE	B	ALANCE
YEAR	<u>12/31/16</u>	<u>LEVY</u>	<u>2016</u>		<u>2017</u>	CANCELLED		<u>LIENS</u>	-	<u>12/31/17</u>
2016	\$ 310,233			\$	301,036	\$ 863	\$	8,334		-
	310,233				301,036	863		8,334		-
2017		\$ 21,335,261	\$170,073	20),772,864	1,630		17,575	\$	373,119
TOTALS	\$ 310,233	\$ 21,335,261	\$170,073	\$21	,073,900	\$ 2,493	\$	25,909	\$	373,119
REF.	А		A-12					A-7		A
State of New Jersey-Seni Veterans Deductions Received by Collector	or Citizens/		A-2 A-5		39,744 , <u>034,156</u> ,073,900					
ANALYSIS OF PROPER Tax Yield: General Purpose Tax Special District Taxes Added/Omitted Taxes						\$21,232,324 74,520 <u>28,417</u>	<u>\$</u> 2	21,335,261		
Tax Levy: Local District School ⊺ Regional High School County Taxes:	-		A-15 A-16			\$ 9,926,000 5,528,162				
County Tax (Abstrac County Library Tax County Open Space Due County for Add	(Abstract) e (Abstract)		A-14 A-14 A-14	\$ 2	2,821,524 282,468 274,723					
Omitted Taxes(5 Municipal Open Space Local Tax for Municipa Add: Additional Tax L	54.4-63.1, et. e al Purposes	seq.)	A-14 A-17 A-2		<u>3,416</u>	3,382,131 74,596 2,399,447 24,925	<u>\$ 2</u>	21,335,261		

CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 145,419
Increased by: Interest and Costs Transfers from Taxes Receivable	\$ 6,697 A-6 <u>25,909</u>	<u>32,606</u> 178,025
Balance December 31, 2017	А	\$ 178,025

CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

Clerk:	<u>REF.</u>	BALANCE ACCR <u>12/31/16</u> IN 20	-		LECTED <u>BY</u> ASURER	BALANCE <u>12/31/17</u>
Licenses:						
Alcoholic Beverages	A-2	\$ 15	5,250	\$	15,250	
Municipal Court:						
Fines and Costs	A-2	29	,063		29,063	
Interest on Investments and Deposits	A-2	3	8,949		3,949	
Energy Receipts Tax	A-2	2,627	',013		2,627,013	
Garden State Trust Fund	A-2	15	<u>,409</u>		15,409	
Totals		- \$2,690	684	\$ 2	2,690,684	
10(0)5		- \$2,090	,004	Ψ	2,030,004	
REF.					A-4	А

<u>CURRENT FUND</u> SCHEDULE OF PROPERTY ACQUIRED FOR TAXES (AT ASSESSED VALUATION)

A-9

	<u>REF.</u>	
Balance December 31, 2016	А	<u>\$94,200</u>
Balance December 31, 2017	А	<u>\$94,200</u>

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CURRENT FUND SCHEDULE OF RESERVE FOR ENCUMBRANCES

	<u>REF.</u>			
Balance December 31, 2016	А		\$	79,256
Increased by: Transfer from Current Year Appropriations Additional/(Canceled) Encumbrance Appropriations	A-3	\$ 5,364,796 751		<u>,365,547</u> ,444,803
Decreased by: Encumbrances Paid	A-4	5,344,549	5	<u>,344,549</u>
Balance December 31, 2017	А		\$	100,254

CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - 2016

		BALANCE <u>12/31/16</u>		BALANCE AFTER RANSFERS		PAID OR <u>CHARGED</u>		BALANCE <u>LAPSED</u>
Municipal Clerk:	¢	0.004.00	۴	0.004.00	•	007.00	۴	0.004.00
Other Expenses	\$	3,801.00	\$	3,801.00	\$	837.00	\$	2,964.00
Financial/Tax Administration:		251.00		251 00		251.00		
Other Expenses		251.00		251.00		251.00		-
Assessment of Taxes:		0.070.00		0.070.00		F 00		0.074.00
Other Expenses		8,976.00		8,976.00		5.00		8,971.00
Legal Services:		27 220 00		27 220 00		10 110 00		15 207 00
Other Expenses		27,830.00		27,830.00		12,443.00		15,387.00
Historic Sites Office:		4 200 00		1 200 00		10.00		4 954 00
Other Expenses		1,366.00		1,366.00		12.00		1,354.00
Board of Adjustment:		11 242 00		11 040 00		405.00		11 010 00
Other Expenses		11,343.00		11,343.00		125.00		11,218.00
Employee Group Insurance		3,414.00		3,414.00		43.00		3,371.00
Police:		0 701 00		0 701 00		2 704 00		27.00
Other Expenses Street and Road Maintenance:		2,731.00		2,731.00		2,704.00		27.00
DPW-Roads-Snow		1 000 00		1 000 00		140.00		1 950 00
		1,990.00 25,726.00		1,990.00 25,726.00		523.00		1,850.00
Other Expenses		25,720.00		25,720.00		525.00		25,203.00
Recycling Program		270.00		270.00		235.00		35.00
Other Expenses		270.00		270.00		235.00		35.00
Buildings and Grounds: Other Expenses		751.00		751.00		440.00		311.00
Board of Health:		751.00		751.00		440.00		311.00
Other Expenses		920.00		920.00		112.00		808.00
Environmental Health Services:		920.00		920.00		112.00		000.00
Other Expenses		515.00		515.00		11.00		504.00
Recreation:		515.00		515.00		11.00		304.00
Other Expenses		1,964.00		1,964.00		12.00		1,952.00
Maintenance of Parks:		1,304.00		1,304.00		12.00		1,352.00
Other Expenses		1,441.00		1,441.00		12.00		1,429.00
Aid to Library		4,928.00		4,928.00		212.00		4,716.00
Others		250,972.00		250,972.00		26,596.00		224,376.00
	\$	349,189.00	\$		\$	44,713.00	\$	304,476.00
REF.		A	T	A	Ŧ	A-4	T	A-1

CURRENT FUND SCHEDULE OF TAXES COLLECTED IN ADVANCE

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 170,073
Increased by: 2018 Taxes Collected in Advance	A-5	<u>1,344,397</u> 1,514,470
Decreased by: Applied to 2017 Taxes Receivable	A-6	170,073
Balance December 31, 2017	А	<u>\$ 1,344,397</u>

CURRENT FUND SCHEDULE OF RESERVE FOR CODIFICATION OF ORDINANCES

	<u>REF.</u>	
Balance December 31, 2016	А	<u>\$ 5,625</u>
Balance December 31, 2017	A	<u>\$ </u>

CURRENT FUND SCHEDULE OF COUNTY TAXES PAYABLE

	<u>REF.</u>			
Balance December 31, 2016	А		\$	7,412
Increased by:				
2017 Levy: County Taxes	A-6	\$2,821,524		
County Library Taxes	A-6	282,468		
County Open Space Tax	A-6	274,723		
Prior Year Added and Omitted Taxes	A-6	3,416		3 <u>82,131</u> 389,543
Decreased by:				
Payments	A-4		<u>3,3</u>	<u>886,127</u>
Balance December 31, 2017	А		\$	3,416

CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX PAYABLE

	<u>REF.</u>		
Balance December 31, 2016: School Tax Payable School Tax Deferred	A	\$ 249,647 <u>4,616,263</u>	\$ 4,865,910
Increased by:			
Levy - School Year July 1, 2017 to June 30, 2018	A-6		<u>9,926,000</u> 14,791,910
Decreased by:			
Payments	A-4		9,828,909
Balance December 31, 2017: School Tax Payable School Tax Deferred	A	346,738 <u>4,616,263</u>	<u>\$ 4,963,001</u>
2017 Liability for Local District School Tax:			
Tax Paid			\$ 9,828,909
Tax Payable 12/31/17			4,963,001
			14,791,910
Less Current Year Deferred Less Tax Payable 12/31/16			۔ 4,865,910
Amount Charged to 2017 Operations	A-1		<u>\$ 9,926,000</u>

CURRENT FUND SCHEDULE OF REGIONAL HIGH SCHOOL TAX PAYABLE

	<u>REF.</u>		
Balance December 31, 2016: School Tax Payable School Tax Deferred	A	\$ 825,914 <u>1,837,452</u>	\$2,663,366
Increased by:			
Levy - School Year July 1, 2017 to June 30, 2018	A-6		<u>5,528,162</u> 8,191,528
Decreased by:			
Payments	A-4		5,427,446
Balance December 31, 2017: School Tax Payable School Tax Deferred	A	926,630 <u>1,837,452</u>	<u>\$2,764,082</u>
2017 Liability for Regional High School Tax:			
Tax Paid Tax Payable 12/31/17 Less Current Year Deferred			\$5,427,446 <u>2,764,082</u> 8,191,528
Less Tax Payable 12/31/16			2,663,366
Amount Charged to 2017 Operations	A-1		\$5,528,162

CURRENT FUND SCHEDULE OF MUNICIPAL OPEN SPACE TAX PAYABLE

	<u>REF.</u>			
Increased by: 2017 Municipal Open Space Tax Added/Omitted Taxes - 2017	A-6 A-6	\$ 74,520 76	\$	<u>74,596</u> 74,596
Increased by: Transfer to Open Space Trust Fund	A-4		<u>\$</u>	74,596

<u>CURRENT_FUND</u> SCHEDULE OF AMOUNT DUE FROM STATE OF NEW JERSEY FOR SENIOR CITIZENS AND VETERANS DEDUCTIONS

	<u>REF.</u>		
Balance December 31, 2016	А		\$ 3,682
Increased by: Senior Citizens Deductions Per Tax Billings Veterans Deductions per Tax Billings		\$ 3,494 <u>37,000</u>	40,404
Decreased by: Senior Citizens Deductions Disallowed by Tax Collector Received in Cash from State	A-4	750 39,744	<u>40,494</u> 44,176 <u>40,494</u>
Balance December 31, 2017	A		<u>\$ 3,682</u>

CURRENT FUND SCHEDULE OF STATE GRANTS RECEIVABLE

PURPOSE	BALANCE <u>12/31/16</u>	<u>RE(</u>	CEIVABLE	RE	CEIVED	<u>CA</u>	NCELED	BALANCE <u>12/31/17</u>
NJ Transit-Penwell Road	\$ 22,500							\$ 22,500
Neighborhood Preservation Balanced Housing	5,000							5,000
Clean Communities		\$	33,595	\$	26,012	\$	7,583	
NJDOT Grant Hickory Run Guard Rails			120,000					120,000
FEMA Generator Grant	81,041							81,041
Stormwater Grant	2,500							2,500
Highlands Water Protection	139,144							139,144
Totals	\$ 250,185	\$	153,595	\$	26,012	\$	7,583	\$ 370,185
REF.	A		A-2		A-4		A-20	А

CURRENT FUND SCHEDULE OF RESERVE FOR STATE GRANTS-APPROPRIATED

	BALANCE <u>12/31/16</u>	TRANSFER FROM 2017 BUDGET <u>APPROPRIATIONS</u>	EXPENDED	CANCELED	BALANCE <u>12/31/17</u>
Clean Communities - 16 Clean Communities - 17	\$ 18,342 -	\$	\$ 16,484	\$ 7,583	\$
Drunk Driving Enforcement Fund	11,315	2,520			13,835
Recycling Tonnage Grant CY 16		4,686			4,686
Recycling Tonnage Grant CY 15	3,807				3,807
Recycling Tonnage Grant CY 14	5,406				5,406
Recycling Tonnage Grant CY 13	4,442		47		4,395
Recycling Tonnage Grant CY 09	[′] 19		19		-
Recycling Tonnage Grant CY 11	4,910		4,910		-
NJDOT-Penwell Road	27,593				27,593
Body Armor CY13	1,527				1,527
Body Armor CY12	1,215				1,215
Body Armor CY15	3,659				3,659
Stormwater Grant CY 05	5,000				5,000
Stormwater Grant CY 06	5,000				5,000
Stormwater Grant CY 00	5,000				5,000
Stormwater Grant CY 08	5,000				5,000
Tree Grant	1,887				1,887
Click it or Ticket Grant	4,000				4,000
Highlands Initial Assessment Grant	5,104				5,104
Highlands Water Protection	118,531				118,531
NJDOT Grant Hickory Run Guard Ra	ails	120,000			120,000
Neighborhood Preservation - Balanced Housing	355				355
Balancea Housing	000				000
Law and Public Safety Grant	66,911				66,911
Environmental Protection Grant	7,232				7,232
Totals	\$ 306,255	\$ 167,633	\$ 21,460	\$ 7,583	\$ 444,845
REF	. A	A-3	A-4	A-19	А

CURRENT FUND SCHEDULE OF RESERVE FOR STATE GRANTS-UNAPPROPRIATED

A-21

				NSFER TO			
		LANCE 2/31/16	-	BUDGET PRIATIONS	<u>RE</u>	CEIVED	LANCE 2/31/17
Clean Communities		\$ 6,832	\$	6,832			-
Drunk Driving Enforcement Fund		2,520		2,520	\$	2,523	\$ 2,523
Recycling Tonnage Grant		4,686		4,686		4,304	4,304
Alcohol Eduction Grant						129	129
Totals		\$ 14,038	\$	14,038	\$	6,956	\$ 6,956
	REF	А	A	-20		A-4	A

CURRENT FUND SCHEDULE OF TAX OVERPAYMENTS

A-	22
<i>'</i> ``	

	<u>REF.</u>	
Increased by: 2017 Tax Overpayments	A-5	<u>\$ </u>
Decreased by: Refunds	A-4	<u>\$ </u>

CURRENT FUND SCHEDULE OF RESERVE FOR FEMA

		A-23
	REF.	
Balance December 31, 2016	А	\$ 131,171
Balance December 31, 2017	A	<u>\$ 131,171</u>

TRUST FUND SCHEDULES

TRUST FUND SCHEDULE OF CASH - TREASURER

	<u>REF.</u>	DOG <u>LICENSES</u>	<u>OTHER</u>
Balance December 31, 2016	В	<u>\$ 34,542</u>	<u>\$ 1,868,971</u>
Increased by Receipts:			
Dog License Fees	B-3	19,876	
State Dog License Fees	B-4	2,195	
Due Current Fund	B-5:6	45	
Museum Deposits	B-7		1,763
Developers Deposits	B-8		17,518
Driveway Bond Deposits	B-9		755
Unemployment Compensation Insurance	B-10		100
Library Fund Deposits	B-11		1,006
Recreation Commission Deposits	B-12		10
Fair Share Housing(COAH) Deposits	B-13		21,268
Off-Track Improvements Deposits	B-14		62
Open Space Deposits	B-15		75,357
Emergency Snow Removal	B-16		48
Accumulated Absences Deposits	B-17		45,214
Developers Escrow	B-18		42,794
Tax Sale Premiums	B-19		41,366
Environmental Trust Deposits	B-20		
Off-Duty Police Fees	B-22		36,306
Memorial Park Deposits	B-23		1,500
Total Receipts		22,116	285,067
		56,658	2,154,038
Decreased by Disbursements:			
Expenditures Under R. S. 4:19-15.11	B-3	10,657	
State Dog License Fees	B-4	2,192	
Museum Expenses	B-7		1,958
Developers Expenses	B-8		36,141
Driveway Refunds	B-9		1,500
Unemployment Compensation Insurance Transfers	B-10		244
Library Expenditures	B-11		1,024
Fair Share Housing	B-13		4,166
Open Space Payments	B-15		62,532
Developers Escrow	B-18		33,937
Tax Sale Premiums	B-19		92,400
Environmental Trust Disbursements	B-20		986
Off-Duty Police Expenditures	B-22		31,185
Total Disbursements		12,849	266,073
Balance December 31, 2017	В	\$ 43,809	\$ 1,887,965

TRUST FUND SCHEDULE OF RESERVE FOR DOG FUND EXPENDITURES

B-3

	<u>REF.</u>	
Balance December 31, 2016	В	\$ 34,453
Increased by: Dog License Fees Collected	B-2	<u>19,876</u> 54,329
Decreased by: Expenditures Under R.S. 4:29-15.11	B-2	10,657
Balance December 31, 2017	В	<u>\$43,672</u>

Animal Control Fees Collected: 2016 \$18,803 2015 <u>19,352</u> <u>\$38,155</u>

TRUST FUND SCHEDULE OF AMOUNT DUE TO STATE OF NEW JERSEY DEPARTMENT OF HEALTH

Balance December 31, 2016	<u>REF.</u> B	\$5
Increased by: Collected in 2017: State Board of Health Fees	B-2	<u>2,195</u> 2,200
Decreased By: Payments	B-2	2,200
Balance December 31, 2017	В	<u>\$8</u>

TRUST FUND SCHEDULE OF AMOUNT DUE CURRENT FUND DOG LICENSE FUND

	<u>REF.</u>	
Balance December 31, 2016	В	\$ 84
Increased by: Interest Credits	B-2	 <u>45</u>

Balance December 31, 2017

\$ 129

В

TRUST FUND SCHEDULE OF AMOUNT DUE CURRENT FUND OTHER TRUST FUND

	<u>REF.</u>	DUE <u>FROM</u>
Balance December 31, 2016	В	\$ 24,156
Increased by: Outside Liens - Receipts Collected by Current Fund	B-21	138,726 162,882
Decreased by: Outside Liens - Amounts Refunded by Current Fund	B-21	124,715
Balance December 31, 2017	B	\$ 38,167
Detail: Debt Service Adjustment Prior Years Recreation Trust Off Track Improvements Outside Liens Tax Sale Premiums	-	\$ 8,833 4,244 (1,921) 14,011 13,000 \$ 38,167

TRUST FUND SCHEDULE OF RESERVE FOR MUSEUM DONATIONS

		B-7
	<u>REF.</u>	
Balance December 31, 2016	А	\$ 13,014
Increased by: Museum Deposits	B-2	<u> </u>
Decreased by: Museum Disbursements	B-2	1,958
Balance December 31, 2017	А	<u>\$ 12,819</u>

TRUST FUND SCHEDULE OF RESERVE FOR DEVELOPERS' DEPOSITS

		B-8
	<u>REF.</u>	
Balance December 31, 2016	А	\$ 112,644
Increased by: Developers Deposits	B-2	<u> </u>
Decreased by: Developers Payments	B-2	36,141
Balance December 31, 2017	А	<u>\$ 94,021</u>

TRUST FUND SCHEDULE OF RESERVE FOR DRIVEWAY BONDS

	<u>REF.</u>	-	
Balance December 31, 2016	А	\$	4,857
Increased by: Driveway Deposits	B-2		<u>755</u> 5,612
Decreased by: Driveway Refunds	B-2		1,500
Balance December 31, 2017	А	\$	4,112

TRUST FUND SCHEDULE OF UNEMPLOYMENT COMPENSATION INSURANCE TRUST DEPOSITS

B-10

<u>REF.</u>

Balance December 31, 2016	В	\$ 99,333
Increased by: Interest Credits	B-2	<u> </u>
Decreased by: Transfers to Current Fund	B-2	244
Balance December 31, 2017	В	<u>\$ 99,189</u>

TRUST FUND SCHEDULE OF RESERVE FOR LIBRARY FUND

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 5,569
Increased by: Deposits and Interest Credits	B-2	<u> </u>
Decreased by: Expenditures	B-2	1,024
Balance December 31, 2017	А	<u>\$ 5,551</u>

TRUST FUND SCHEDULE OF RESERVE FOR RECREATION COMMISSION

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 14,907
Increased by: Recreation Deposits	B-2	 <u>10</u> 14,917
Balance December 31, 2017	А	\$ 14,917

<u>TRUST FUND</u> SCHEDULE OF RESERVE FOR FAIR SHARE HOUSING (COAH) DEPOSITS

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 135,290
Increased by: COAH Deposits Received	B-2	 <u>21,268</u> 156,558
Decreased by: COAH Payments	B-2	 4,166
Balance December 31, 2017	А	\$ 152,392

TRUST FUND SCHEDULE OF RESERVE FOR OFF-TRACK IMPROVEMENTS

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 59,998
Increased by: Off-Track Improvement Deposits	B-2	 <u>62</u> 60,060
Balance December 31, 2017	А	\$ 60,060

TRUST FUND SCHEDULE OF RESERVE FOR OPEN SPACE TRUST DEPOSITS

	<u>REF.</u>		
Balance December 31, 2016	В		\$ 999,191
Increased by:			
Open Space Levy-2017	B-2	\$ 74,596	
Interest Credits	B-2	761	 75,357
			1,074,548
Decreased by:			
Open Space Expenditures	B-2	2,567	
NJ Environment Infrastructure Trust Debt Service	B-2	59,965	 62,532
Balance December 31, 2017	В		\$ 1,012,016

TRUST FUND SCHEDULE OF RESERVE FOR EMERGENCY SNOW REMOVAL

	<u>REF.</u>	
Balance December 31, 2016	В	\$ 47,860
Increased by: Deposits-Interest	B-2	<u>48</u> 47,908
Balance December 31, 2017	В	<u>\$ 47,908</u>

TRUST FUND SCHEDULE OF RESERVE FOR ACCUMULATED ABSENCES

	<u>REF.</u>	
Balance December 31, 2016	А	\$ 212,857
Increased by: Deposits-Current Fund Budget Appropriation and Interest	B-2	 <u>45,214</u> 258,071
Balance December 31, 2017	А	\$ 258,071

TRUST FUND SCHEDULE OF RESERVE FOR DEVELOPERS ESCROW

	<u>REF.</u>	
Balance December 31, 2016	В	\$ 88,662
Increased by: Escrow Deposits	B-2	<u>42,794</u> 131,456
Deposits Returned	B-2	33,937
Balance December 31, 2017	В	<u>\$ 97,519</u>

TRUST FUND SCHEDULE OF RESERVE FOR TAX SALE PREMIUMS

	<u>REF.</u>		
Balance December 31, 2016	В		\$ 93,875
Increased by: Premiums Received Interest Credits	B-2 B-2	\$ 41,300 <u> </u>	 <u>41,366</u> 135,241
Decreased by: Tax Sale Premiums Refunded	B-2		 92,400
Balance December 31, 2017	В		\$ 42,841

TRUST FUND SCHEDULE OF RESERVE FOR ENVIRONMENTAL TRUST FUND

	<u>REF.</u>	
Balance December 31, 2016	В	\$ 5,070
Decreased by: Disbursements	B-2	986
Balance December 31, 2017	В	\$ 4,084

TRUST FUND SCHEDULE OF RESERVE FOR OUTSIDE LIENS

	<u>REF.</u>	
Increased by: Escrow Deposits	B-6	<u>\$ 138,726</u> 138,726
Decreased by: Deposits Returned	B-6	124,715
Balance December 31, 2017	В	<u>\$ 14,011</u>

TRUST FUND SCHEDULE OF RESERVE FOR OFF-DUTY POLICE

	<u>REF.</u>		
Increased by: Fees	B-2	<u>\$</u>	<u>36,306</u> 36,306
Decreased by: Payroll Expenditures and Costs	B-2		31,185
Balance December 31, 2017	В	\$	5,121

TRUST FUND SCHEDULE OF RESERVE FOR MEMORIAL PARK

	<u>REF.</u>	
Increased by: Escrow Deposits	B-2	\$ <u>1,500</u> 1,500
Balance December 31, 2017	В	\$ 1,500

GENERAL CAPITAL FUND SCHEDULES

<u>GENERAL CAPITAL FUND</u> <u>SCHEDULE OF CASH -TREASURER</u>

	REF.			
Balance December 31, 2016	С		\$	538,657
Increased by Receipts:				
Interest Credits	C-5	\$ 511		
Bond Anticipation Note Proceeds	C-8	380,000		
Interfund Balances Advanced-Current Fund	C-5	470,978		
Bond Anticipation Note Premium	C-1	6,808		
Bond Anticipation Note Proceeds-Renewal	C-5	3,466,976	4	4,325,273
			2	4,863,930
Decreased by Disbursements:				, ,
Improvements Authorizations Paid	C-10	385,361		
Bond Anticipation Note Payment	C-5	 3,622,214		4,007,57 <u>5</u>
Balance December 31, 2017	С		\$	856,355

GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

	C-3
	<u>REF.</u>
Balance December 31, 2016	C \$ 355,405
Decreased by: Serial Bonds Paid by Open Space Trust Fund	C-7 <u>53,132</u>
Balance December 31, 2017	C <u>\$ 302,273</u>

<u>GENERAL CAPITAL FUND</u> SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

ORDINANCE <u>NUMBER</u>	IMPROVEMENT DESCRIPTION	BALANCE <u>12/31/16</u>	NOTES PAID BY BUDGET APPROPRIATION	<u>l</u>	BALANCE <u>12/31/17</u>	AUT	ANALYSIS OI DEBT THORIZED, DT ISSUED	LANCE DEBT JED (BAN'S)
05-14	Acquisition of Development and Easement Rights	\$ 122,909		\$	122,909	\$	122,909	-
06-08	Loader, Fuel Tanks, Windows, Police Equip.	22,325	\$ 22,325		-			-
07-10	Road Resurfacing, Library Roof, Well, Traffic Safety Sign, Trailer, Salt Spreader, Tarps, Pick-up Truck & Plow, Fire ATV	30,579	30,579		-			-
08-07	Police Garage, Generator, File Cabs, IT equip, Mason Dump Truck, Road Resurfacing	164,750	32,950		131,800			\$ 131,800
09-03	DPW Garage Feasibility	95,000	19,000		76,000			76,000
09-06; 10-03	Road Resurfacing, DPW vehicles & Lift, Fire Tanker	347,430	113,870		233,560			233,560
09-07	DPW Garage	1,003,470	326,530		676,940			676,940
10-14	Road Resurfacing, Fueling Station, Tractor, Mower, Backhoe	443,240	73,840		369,400			369,400
11-02	Fire and Rescue Squad Ambulance	109,864	18,312		91,552			91,552
11-07	DPW Vehicle and Apparatus, Road Resurfacing of Various Township Roads, Supplemental Funding of DPW Garage	342,400	42,800		299,600			299,600
11-07	Amendment of Ordinance #2007-10 for Inclusion of Fire Department ATV and Ambulance Equipment.	32,825			32,825		32,825	-
11-10	Supplemental Funding of DPW Garage, Amendment of Ordinance #2012-07 and 2009-07	498,750	71,250		427,500			427,500
12-01	Road Resurfacing Program ; DPW Dump Truck; DPW Road Maintainer Machine.	382,375	54,625		327,750			327,750
13-09	DPW Dump Trucks/apparatus, Road Resurfacing, Muni Bldg Septic System	457,187	65,313		391,874			391,874
14-08	Amendment of Ordinance #2008-07 for addition of Improvements to Municipal Building Basement, Fire Department Radios.	68,000			68,000		68,000	-
15-09	Road resurfacing, new automotive vehicles including orig. apparatus and equipment consisting of DPW dump trucks.	490,000	49,000		441,000			441,000
16-02	New Automotive Vehicles	380,000			380,000			380,000
		\$ 4,991,104	\$ 920,394	\$	4,070,710	\$	223,734	\$ 3,846,976
	REF.	 С	C-8		С			 C-8

GENERAL CAPITAL FUND SCHEDULE OF AMOUNT DUE CURRENT FUND

C-5

	REF.		
Balance December 31, 2016	С		\$ (197)
Increased by: Interest Credits Interfund Balances Advanced	C-2 \$ C-2	511 <u>470,978</u>	 <u>471,489</u> 471,292
Decreased by: Interfund Balances Returned Capital Improvement Fund - Current Fund Appropriation Bond Anticipation Notes Principle and Interest Paid from General Capital Func	C-2 C-6 C-2	435,000 155,238	 590,238
Balance December 31, 2017	С		\$ (118,946)

GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	<u>REF.</u>	
Balance December 31, 2016	С	\$ 221,432
Increased by: 2017 Budget Appropriations	C-2	<u>435,000</u> 656,432
Decreased by: Appropriation to Finance Improvement Authorizations	C-10	382,000
Balance December 31, 2017	С	<u>\$ 274,432</u>

C-6

GENERAL CAPITAL FUND SCHEDULE OF NEW JERSEY TRUST LOAN PROGRAM

DATE OF ORIGINAL INTEREST BALANCE BALANCE MATURITIES **IMPROVEMENT DESCRIPTION** ISSUE ORD# ISSUE DATE RATE <u>12/31/16</u> <u>DECREASED</u> 12/31/17 AMOUNT New Jersey Environmental Infrastructure \$22,208 Trust-Loan Program 1/1/04 to \$26,904 \$470,135 2018-2023 \$ 151,166 \$ 23,492 \$ 127,674 03-10 None New Jersey Environmental Infrastructure \$5,000 3.0% to Trust-Loan Program 1/1/04 03-10 \$175,000 2018-2023 5.0% 80,000 10,000 70,000 to \$15,000. New Jersey Environmental Infrastructure \$8,282 Trust-Loan Program to \$18,836 \$341,266 2018-2024 59,239 14,640 44,599 10/13/04 04-08 None New Jersey Environmental Infrastructure 3.0% to \$5,000 Trust-Loan Program to \$10,000 5.0% 65,000 10/13/04 04-08 \$120,000 2018-2024 5,000 60,000

\$ 355,405	\$5	3,132 \$ 302,2	73
С	C-3	C C	

C-7

REF.

105

GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES

ORDINANCE <u>NUMBER</u>	IMPROVEMENT DESCRIPTION	DATE OF ORIGINAL <u>NOTE</u>	DATE <u>OF ISSUE</u>	DATE OF	NTEREST <u>RATE</u>	Г	BALANCE _12/31/16	ISSUE	<u>ED</u>	DECREASED	ALANCE 12/31/17
07-10	Road Resurfacing, Library Roof, Well, Traffic Safety Sign, Trailer, Salt Spreader, Tarps, Pick- up Truck & Plow, Fire ATV	9/14/07	8/24/17	1/26/18	2.00%	\$	30,579			\$ 30,579	-
08-07	Police Garage, Generator, File Cabs, IT equip, Mason Dump Truck, Road Resurfacing	12/23/09	8/24/17	1/26/18	2.00%		164,750			32,950	\$ 131,800
09-03	DPW Garage Feasibility	12/23/09	8/24/17	1/26/18	2.00%		95,000			19,000	76,000
09-07	DPW Garage	9/10/10	8/24/17	1/26/18	2.00%		1,003,470			326,530	676,940
10-03	Road Resurfacing, DPW Trucks, Vehicle Lift, Library Heating, Tanker Fire Turck	9/10/10	8/24/17	1/26/18	2.00%		347,430			113,870	233,560
11-02	Fire and Rescue Squad Ambulance	9/9/11	8/24/17	1/26/18	2.00%		109,864			18,312	91,552
11-07	DPW Vehicle and Apparatus, Road Resurfacing of Various Township Roads, Supplemental Funding of DPW Garage	9/7/12	8/24/17	1/26/18	2.00%		342,400			42,800	299,600
11-10	Supplemental Funding of DPW Garage, Amendment of Ordinance #2012-07 and 2009-	9/6/13	8/24/17	1/26/18	2.00%		498,750			71,250	427,500
12-01	Road Resurfacing Program ; DPW Dump Truck; DPW Road Maintainer Machine.	9/6/13	8/24/17	1/26/18	2.00%		382,375			54,625	327,750
13-09	DPW Dump Trucks/apparatus, Road Resurfacing, Muni Bldg Septic System	9/6/13	8/24/17	1/26/18	2.00%		457,187			65,313	391,874
17-4	Resurface Red Mill Road; Sealing program; Calcium Storge Tank; Electronic Message Sign; Museum Improvements	8/24/17	8/24/17	1/26/18	2.00%			\$ 38	30,000		380,000
06-08	Loader, Fuel Tanks, Windows, Police Equip.	2/9/07	1/27/17	1/26/18	1.79%		22,325			22,325	-
10-14	Road Resurfacing, Fueling Station, Tractor, Mower, Backhoe	2/4/11	1/27/17	1/26/18	1.79%		443,240			73,840	369,400
15-09	Road resurfacing, new automotive vehicles including orig. apparatus and equipment consisting of DPW dump trucks.	1/29/16	1/27/17	1/26/18	1.79%		490,000			49,000	441,000
						\$	4,387,370	\$ 38	30,000	\$ 920,394	\$ 3,846,976
	REF.			106			С	C-2		C-4	С

C-8

<u>GENERAL CAPITAL FUND</u> <u>SCHEDULE OF VARIOUS RESERVES</u>

DESCRIPTION		BALANCE <u>12/31/16</u>	BALANCE <u>12/31/17</u>
Fire Truck and Ambulance		<u>\$ 17,233</u>	<u>\$ 17,233</u>
		<u>\$ 17,233</u>	<u>\$ 17,233</u>
	REF.	С	С

GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

IMPROVEMENT DESCRIPTION	<u>NUMBER</u>	ORDINANCE DATE	<u>AMOUNT</u>	BALANCE FUNDED	<u>12/31/16</u> <u>UNFUNDED</u>	CAPITAL IMPROVEMENT <u>FUND</u>	PAID OR <u>CHARGED</u>	BALANCE FUNDED	<u>12/31/17</u> <u>UNFUNDED</u>
New Municipal Garage	08-12	12/17/08	\$ 38,058	\$ 1,536				\$ 1,536	
DPW Garage Feasibility	09-03	4/15/09	200,000		\$ 111,343				\$ 111,343
Road Resurfacing, Fueling Station, Tractor, Mower, Backhoe	10-14	10/20/10	665,000		122,281				122,281
Fire and Rescue Squad Ambulance	11-02	1/19/11	175,000		178				178
Amendment of Ordinance #2007-10 for Inclusion of Fire Department ATV and Ambulance Equipment.	11-07	8/3/11	35,000		6,518		\$ 2,742		3,776
Road Resurfacing Program ; DPW Dump Truck; DPW Road Maintainer Machine.	12-01	8/1/12	460,000		81,612		1,254		80,358
DPW Dump Trucks/apparatus, Road Resurfacing, Muni Bldg Septic System	13-09	6/19/13	550,000		48,126				48,126
Amendment of Ordinance #2008-07 for addition of Improvements to Municipal Building Basement, Fire Department Radios.	14-08	11/5/14	71,500		51,286		8,987		42,299
Road resurfacing, new automotive vehicles including orig. apparatus and equipment consisting of DPW dump trucks.	15-09	12/16/15	515,000		2,056		802		1,254
New Automotive Vehicles	16-02	2/17/16	400,000	18,850	380,000		38,708		360,142
Various road resurfacing, new pickup truck	16-05	6/1/16	340,000	41,899			39,245	2,654	
Various road resurfacing	17-04	8/2/17	382,000			\$ 382,000	293,623	88,377	
				\$ 62,285	\$ 803,400	\$ 382,000	\$ 385,361	\$ 92,567	\$ 769,757
REF.				С	С	C-6	C-2	С	С

C-10

SCHEDULE OF GENERAL FIXED ASSETS

GENERAL FIXED ASSETS SCHEDULE OF ADDITIONS AND DELETIONS DECEMBER 31, 2017

F-1

	E	BALANCE			E	BALANCE
		12/31/16	<u>AD</u>	<u>DITIONS</u>		12/31/17
General Fixed Assets:						
Land	\$	3,510,219			\$	3,510,219
Buildings		4,787,073				4,787,073
Machinery and Equipment		8,964,229	<u>\$</u>	86,940	—	9,051,169
Total General Fixed Assets	<u>\$</u>	17,261,521	\$	86,940	<u>\$</u>	17,348,461

PART I I I SUPPLEMENTARY INFORMATION

General Comments

Report on Internal Control over Financial Reporting and Compliance and Other Matters based on an Audit of Financial Statements Perfromed in Accordance with *Government Auditing Standards*

Schedule of Federal/State Awards

Status of Prior Audit Findings

Schedule of Findings and Responses

GENERAL COMMENTS

Scope of Audit

The audit of the financial statements of the Township of Lebanon, County of Hunterdon, New Jersey, as required by the Division of Local Government Services, covered the financial transactions of the Treasurer, Tax Collector, the activities of the Township and the records of the various outside departments.

Contracts and Agreements Requiring Advertisement for Bids

Effective April 17, 2000, N.J.S.A.40A:11-l et.seq (Local Public Contracts Law) was revised by P.L.1999,c.440 (originally known as Assembly Bill No. 3519). Rules and regulations pertaining to the amended law are to be promulgated by the Division of Local Government Services.

N.J.S.A. 40A:11-3 is amended to read as follows:

- **a.** When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in the contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the governing body without public advertising for bids and bidding therefore, except that the governing body may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L.1971,c.198(C.40A:11-9) the governing body may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (i) of paragraph (a) of subsection (1) of Section 5 of P.L.1971, C.198(C.40A:11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.
- c. Commencing in the fifth year after the year in which P.L.1999,c.440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish as set forth in subsection **a.** of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.18A:18A-2(pending before the Legislature as section 50 of this bill), and shall round the adjustment to the nearest \$1,000. The Governor shall notify all municipal units of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made.

<u>N.J.S.A.</u>40A:11-4 (as amended) states, "Every contract or agreement for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law."

Effective July 1, 2015, the bid threshold in accordance with N.J.S.A.40A:11-3(c) (as amended) is increased to \$40,000 for Qualified Purchasing Agents (QPA), and \$17,500 for units without QPA's.

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Township Counsel's opinion should be sought before a commitment is made.

The Minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.40A:11-5.

The system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not determine whether any clear-cut violations existed.

My examination of expenditures did not reveal any individual payments, contracts or agreements in excess of the statutory thresholds "for the performance of any work or the furnishing or hiring of any materials or supplies" other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S.40A:11-6.

Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method of authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become

The governing body, on January 4, 2017, adopted the following resolution authorizing interest to be charged on delinquent taxes:

"Be It Resolved that pursuant to R.S.54:4-67, the Township Committee of the Township of Lebanon, County of Hunterdon, and State of New Jersey, hereby fixes the rate of interest to be charged on all delinquent taxes for the year 2004 at the rate of eight (8) per cent per annum for the first \$1,500 and eighteen (18) per cent for amounts over \$1,500.

Be It Further Resolved, that notwithstanding the above provision, no interest shall be charged if payment of any quarterly installment is made within ten (10) days after the date upon which the same become payable according to the laws in such cases made and provided. If such payment is not made within the ten (10) days grace period, the above rate of interest shall run and accrue from the original due date of such taxes."

Under provisions of C.75, P.L. 1991 (amending N.J.S. 54:4-67), enacted March 28, 1991, the definition of tax delinquency was defined as the sum of all taxes and municipal charges due on a given parcel or property covering any number of quarters or years. In addition, the governing body may also fix a penalty to be charged to a taxpayer with a delinquency in excess of \$10,000 who fails to pay that delinquency prior to the end of the calendar year. The penalty so fixed shall not exceed six (6%) per cent of the amount of the delinquency.

The governing body, on January 4, 2017, adopted a resolution enabling the \$10,000 delinquency penalty provisions.

The audit of the Collector's records on a test basis indicated no differences between the amount of interest payable on delinquent tax payments, based on our calculations, and the amount of interest charged.

Delinquent Taxes and Tax Title Liens

The delinquent taxes at December 31, 2017, include property taxes outstanding from the 2017 tax levy.

A tax sale was held on October 14, 2017 and was complete.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

Year	Number of Liens
2017	24
2016	23
2015	20

Verification of Delinquent Taxes and Other Charges

Verification notices were mailed to confirm balances as of November 22, 2017. The items that were returned were compared to and are in agreement with the Township's records. For items not returned, alternative procedures were performed.

A test verification of delinquent charges and current payments was made in accordance with verification procedures approved by the Division of Local Government Services. A summary of such verification is as follows:

Type of Receivable - Real Property Tax Date of Circulars - November 15, 2017

			Total	
Verification <u>Type</u>	Request Form	Total No. of Items	No. of Circular	Total No. Returned
<u>Type</u>	<u>1'01111</u>	<u>or items</u>	<u>Circular</u>	Keturnea
2017 Property Tax	Positive	2,954	25	12
2018 Property Tax	Positive	2,954	25	12

Technical Accounting Directives

During the calendar year 1984, the Division of Local Government Services initiated as part of the Single Audit Law, a planned revision of the Requirements of Audit to provide new accounting requirements mandated for most local government units. The revision to the Requirements of Audit and Accounting would be in order to improve fiscal accountability for all local governments, satisfy federal-state audit requirements and enhance the credibility for New Jersey municipal accounting practices with federal-state funding sources and bond rating agencies. The new requirements for most local units started January 1, 1986, unless exemption, based upon amount of federal aid received and population size, was formally secured. The Division in 1988 notified those exempted municipal units of a transition requirement for fully implementation of all accounting directives beginning in the 1989 fiscal periods. The identity and compliance status of the Township of Lebanon to these new directives are as follows:

		FY 2017 Required	
		Implement	ntation
	Requirement	Yes	<u>No</u>
A.	General Ledger Accounting System	Х	
В.	Encumbrance Accounting	Х	
C.	Purchase Order System	Х	
D.	Fixed Asset Accounting and Reporting System	Х	

<u>COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE</u> <u>CURRENT FUND</u>

REVENUE AND OTHER INCOME REALIZED

	<u>YEAR 2017</u>	<u>%</u>	<u>YEAR 2016</u>	<u>%</u>
Fund Balance Utilized Miscellaneous - From Other Than	\$ 500,000	1.98%	\$ 690,398	2.81%
Local Property Tax Levies	3,507,095	13.89%	3,219,004	13.11%
Collection of Delinquent Taxes and Tax Title Liens	201.027	1 100/	241 905	1.39%
Collection of Current Tax Levy	301,037 20,942,937	1.19% <u>82.94%</u>	341,805 20,295,884	<u>82.68%</u>
Concention of Current Tax Levy		02.7470	_20,275,004	<u>82.0870</u>
Total Income	25,251,069	100.00%	24,547,091	100.00%
EXPENDITURES				
Budget Expenditures:				
Municipal Purposes	5,593,781	22.65%	5,442,501	22.82%
Open Space Trust	74,596	0.30%	74,536	0.31%
County Taxes	3,382,131	13.69%	3,374,814	14.15%
Local and Regional Taxes	15,454,162	62.57%	14,883,552	62.40%
Other Expenditures	194,096	<u>0.79%</u>	75,212	<u>0.32%</u>
Total Expenditures	24,698,766	<u>100.00</u> %	23,850,615	<u>100.00</u> %
Excess in Revenue	552,303		696,476	
Fund Balance January 1	700,158		694,080	
Less:				
Utilization as Anticipated Revenue	500,000		690,398	
Fund Balance December 31	\$ 752,461		\$ 700,158	

Comparative Schedule of Tax Rate Information

	2017	<u>2016</u>	<u>2015</u>
Tax Rate	<u>\$2.860</u>	<u>\$2.768</u>	<u>\$2.647</u>
Apportionment of Tax Rate:			
Municipal Open Space	0.010	0.010	0.010
Municipal	0.322	0.280	0.233
County	0.417	0.416	0.404
County Open Space	0.037	0.037	0.036
Local School	1.332	1.309	1.289
Regional High School	0.742	0.716	0.675
Assessed Valuation:			

Year	<u>Amount</u>
2017	\$745,203,175
2016	\$743,720,630
2015	\$740,594,088

Comparison of Tax Levies and Collection Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

			Percentage of
Year	Tax Levy	Collections	Collections
2017	\$21,335,261	\$20,942,937	98.16%
2016	\$20,629,174	\$20,295,884	98.38%
2015	\$19,675,254	\$19,316,041	98.17%

Delinquent Taxes and Tax Title Liens

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last three years.

	Amount of	Amount of		
Dec.31	Tax Title	Delinquent	Total	Percentage of
Year	Liens	Taxes	<u>Delinquent</u>	Tax Levy
2017	\$178,025	\$373,119	\$551,144	2.58%
2016	\$145,419	\$310,233	\$455,652	2.21%
2015	\$139,392	\$351,230	\$490,622	2.49%

Property Acquired by Tax Title Lien Liquidation

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such properties, was as follows:

Year	<u>Amount</u>
2017	\$94,200
2016	\$94,200
2015	\$94,200

Comparitive Schedule of Fund Balances

		Utilized		
	Balance	In Budget	t of Succeeding Year	
Year	December 31	Regular	Defer School Tax	
2017	\$ 752,461	* \$ 550,000	None	
2016	\$ 700,158	\$ 325,000	\$175,000	
2015	\$ 694,080	\$ 465,398	\$225,000	
2014	\$ 989,411	\$ 460,729	\$525,000	
2013	\$ 1,034,279	\$ 630,000	\$500,000	
2012	\$ 1,251,212	\$ 864,000	\$300,000	
2011	\$ 1,003,520	\$ 329,838	\$670,000	
2010	\$ 1,028,381	\$ 625,000	\$375,000	

*Approved (Introduced) Budget

Officials in Office and Surety Bonds

The following officials were in office during the period under audit:

		Amount of	Name
Name	Title	Bond	Of Corporate Surety
Marc Laul	Mayor		
Tom McKee	Committee		
Mike Schmidt	Committee		
Brian Wunder	Committee		
Beverly Koehler	Committee		
Karen Sandorse	Township Clerk		
Gregory J. Della Pia	Chief Financial Officer	\$1,000,000	NJ Joint Insurance Fund

		Amount of	Name					
Name	<u>Title</u>	Bond	Of Corporate Surety					
Mary Hyland	Tax Collector	\$1,000,000	NJ Joint Insurance Fund					
iviary rryland		\$1,000,000	Ty joint insurance I and					
Richard Cushing	Attorney							
0	-							
Mary Mastro	Assessor							
Chris J. Mattson	Police Chief							
The minimum hand a second of the Terr Callester hand an initial second terr leader to be fully and								
The minimum bond coverage for the Tax Collector based on prior years' tax levies is as follows:								

<u>Year</u>	<u>Amount</u>
2017	\$130,960

All other officials handling monies, except the Collector, CMFO and Treasurer, were covered by a **faithful performance blanket position** bond in the amount of \$10,000 by the Selective Insurance Company.

All the bonds were examined and were properly executed.



ARDITO & CO., LLP

1110 Harrison Street, Suite C Frenchtown, New Jersey 08825-1192 908-996-4711 Fax: 908-996-4688 e-mail: anthony@arditoandcompany.com Anthony Ardito, CPA, RMA, CMFO, PSA Douglas R. Williams, CPA, RMA, PSA

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

The Honorable Mayor and Members of the Township Committee Township of Lebanon 530 West Hill Road Glen Gardner, New Jersey 08826

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and audit requirements as prescribed by the Division of Local Governments Services, Department of Community Affairs, State of New Jersey, the regulatory-basis financial statements of the Township of Lebanon in the County of Hunterdon, State of New Jersey, as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the Township of Lebanon's basic financial statements, and have issued our report thereon dated March 31, 2018, which indicated that the financial statements have been prepared in conformity with accounting practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

-Continued-

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ARDITO & CO., LLP

andito & Co., LLP

Frenchtown, New Jersey March 31, 2018

Curry Cuder

Certified Public Accountant Registered Municipal Accountant No.524 ARDITO & CO., LLP Frenchtown, New Jersey March 31, 2018

SCHEDULE OF FEDERAL/STATE AWARDS

SCHEDULE OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2017

		PROGRAM OR AWARD	CASH ACCRUED OR DEFERRED REVENUE BALANCE TOTAL								
FEDERAL GRANTOR/PROGRAM TITLE	<u>CFDA</u>	<u>AMOUNT</u>	GRANT <u>PERIOD</u>	FUND <u>REF.</u>	BALANCE <u>AT 1/1/17</u>	<u>RECEIPTS</u> PROGRAM OTHER	DISBURSEMENTS				NTS
DEPARTMENT OF HOMELAND SECURITY Hazzard Mitigation Grant (HMGP)	97.039	\$ 307,256	2015	A	\$ 131,171			\$	131,171	\$ 196,4	156
Hazzard Mitigation Grant (HMGP)	97.039	81,041	2016	А	(81,041))			(81,041)	81,0)41
				-	\$ 50,130		-	\$	50,130	\$ 277,4	197

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Note: This Schedule was not subject to an audit in accordance with OMB Uniform Guidance Circular.

The accompanying Notes to Schedules of Expenditures of Awards and Financial Assistance are an integral part of this schedule.

SCHEDULE OF STATE AWARDS

FOR THE YEAR ENDED DECEMBER 31, 2017

STATE GRANTOR/PROGRAM TITLE	ACCOUNT NUMBER	PROGRAM OR AWARD <u>AMOUNT</u>	GRANT <u>PERIOD</u>			DISBURSEMENTS		ACCR DEF RE\ BAL	ASH RUED OR ERRED /ENUE ANCE 2/31/17			
Neighborhood Perservation Balanced Housing	N/A		Prior Years	A	\$	(4,645)					\$	(4,645)
DEPT.OF ENVIRON.PROTECTION												
Solid Waste AdmClean Communities Program	4900-765-178900	\$26,012	2017 Prior Years	A A		25,174	\$ 26,012		\$	16,484		26,012 8,690
DEPT. OF PUBLIC SAFETY												
Criminal Justice - Body Armor	N/A	1,142	2016	А		1,142						1,142
Criminal Justice - Body Armor	N/A	1,258	2010	Â		1,142						1,142
Criminal Justice - Body Armor	N/A	1,259	2013	Â		1,259						1,259
Criminal Justice - Body Armor	N/A	1,527	2014	Â		1,239						1,239
Criminal Justice - Body Armor	N/A	1,288	2013	Â		1,215						1,215
Drunk Driving Enforcement	4250-760-050000-63	2,523	2012	Â		1,215	2,523					2,523
Drunk Driving Enforcement	4250-760-050000-63	2,520	2016	Â		2,520	2,525					2,520
Drunk Driving Enforcement	4250-760-050000-63	3,017	2010	Â		3,017						3,017
Drunk Driving Enforcement	4250-760-050000-63	1,982	2013	Â		1,982						1,982
Drunk Driving Enforcement	4250-760-050000-63	1,910	2014	Â		1,902						1,902
Drunk Driving Enforcement	4250-760-050000-63	1,599	2013	Â		1,599						1,599
Drunk Driving Enforcement	4250-760-050000-63	1,483	2009	Â		1,483						1,483
Drunk Driving Enforcement	4250-760-050000-63	2,646	2009	Â		1,403						1,403
Law and Public Safety Grant	4230-700-030000-03 N/A	42,553	2008	Â		42,553						42,553
Law and Public Safety Grant	N/A	24,358	2014	Â		24,358						42,358 24,358
DEPT. OF TRANSPORTATION												
NJ Transportation Fund Authority Act												
Penwell Road	8220-635-40000-01	N/A	Prior Year	А		5,093						5,093
OTHER STATE AIDS												
Recycling Tonnage Program	N/A	4,304	2017	А			4,304					4,304
Recycling Tonnage Program	N/A	4,686	2009-2016	А		23,270				4,976		18,294
Alcohol Education Grant	N/A	129	2017	Α			129					129
Environmental Protection Grant	N/A	7,232	2015	Α		7,232						7,232
Storm Water Grant	02-1736-00	5,000	2004-2009	Α		17,500						17,500
Tree Grant	N/A	N/A	2005	Α		1,887						1,887
Click it or Ticket	N/A	N/A	2007	Α		4,000						4,000
Highlands Initial Assessment Grant	N/A	20,000	2008	Α		5,104						5,104
Highlands Water Protection Grant	N/A	147,800	2013	A		(20,613)						(20,613)
TOTAL STATE ASSISTANCE					*	464 440	¢ 22.000	¢	¢	24.400	¢	160 6E7
I UTAL STATE ASSISTANCE					φ	151,149	\$ 32,968	\$ -	\$	21,460	\$	162,657

Note: This Schedule was not subject to an audit in accordance with NJOMB Circular 15-08.

The accompanying Notes to Schedules of Expenditures of Awards and Financial Assistance are an integral part of this schedule.

TOWNSHIP OF LEBANON

NOTES TO THE SCHEDULES OF FEDERAL AND STATE AWARDS DECEMBER 31, 2017

NOTE 1. GENERAL

The accompanying Schedules of Expenditures of Federal and State Awards present the activity of all federal and state award programs of the Township of Lebanon. The Township of Lebanon is defined in Note 1 to the Township's financial statements. All federal and state awards received directly from federal and state agencies, as well as federal and state awards passed through other government agencies, are included on the schedules of expenditures of federal and state awards.

NOTE 2. BASIS OF ACCOUNTING

The accompanying Schedules of Expenditures of Federal and State Awards are presented using the modified accrual basis of accounting. The information in these schedules is presented in accordance with the requirements of federal OMB Uniform Guidance, Audits of States, Local Governments and Nonprofit Organizations. However, these schedules were not subject to an audit in accordance with OMB Uniform Guidance or NJOMB Circular 15-08.

NOTE 3. RELATIONSHIP TO THE FINANCIAL STATEMENTS

The accompanying Schedules of Expenditures of Federal and State Awards are presented using the modified accrual basis of accounting. Therefore, some amounts presented in these schedules may differ from amounts presented in, or used in the preparation of, the financial statements.

STATUS OF PRIOR AUDIT FINDINGS

STATUS OF PRIOR AUDIT FINDINGS

CY Occurrence

2017-1 Materials purchases for road repairs in the amount of \$23,069 for one vendor exceeded the bid threshold of \$17,500.

We recommend that expenditures, which exceed the bid or quote threshold, be made in accordance with the requirements of the Local Public Contracts Law (N.J.S.A. 40A:11-1 et seq.). Per unit pricing such as rates per hour, or cost markups for products should be solicited for those expenditures that are reasonably expected to exceed statutory threshold levels during the calendar year.

Status - Finding is cleared in 2017

SCHEDULE OF FINDINGS AND RESPONSES GENERAL FINDINGS

<u>SCHEDULE OF FINDINGS AND RESPONSES</u> <u>GENERAL FINDINGS</u> YEAR ENDED DECEMBER 31, 2017

Summary of Auditor's Results

The Township prepares its financial statements in conformity with accounting practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a comprehensive basis of accounting other than generally accepted accounting principles.

The audit did not disclose any material weaknesses in the internal controls of the Township.

The audit did not disclose any noncompliance that is material to the financial statements of the Township.

The Township was not subject to the single audit provisions of Federal OMB Uniform Guidance and New Jersey OMB Circular NJOMB 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid for 2017 as grant expenditures were less than the single audit thresholds of \$750,000, identified in the Circulars.

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:

Finding

None